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For all enquiries relating to this agenda please contact Emma Sullivan (Tel: 01443 864420 Email: sullie@caerphilly.gov.uk)

Date: 21st March 2018

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Dear Sir/Madam,

A Special Meeting of Council will be held in the Council Chamber, Penallta House, Tredomen, Ystrad Mynach on Wednesday, 28th March, 2018 at 5.00 pm to consider the matters contained in the following agenda.

Yours faithfully,

Christina Harrhy
INTERIM CHIEF EXECUTIVE

AGENDA

Pages



- 1 To receive apologies for absence.
- 2 Declarations of Interest.

Councillors and Officers are reminded of their personal responsibility to declare any personal and/or prejudicial interest(s) in respect of any item of business on this agenda in accordance with the Local Government Act 2000, the Council's Constitution and the Code of Conduct for both Councillors and Officers.

To receive and consider the following reports: -

3 Potential Reinstatement of Deferred 2018/19 Savings Proposals.

1 - 6

4 Appointment of Interim Monitoring Officer.

7 - 10

5 Approval of Cardiff Capital Region City Deal Joint Working Agreement Business Plan.

11 - 76

Circulation:

All Members And Appropriate Officers

Agenda Item 3



SPECIAL COUNCIL – 28TH MARCH 2018

SUBJECT: POTENTIAL REINSTATEMENT OF DEFERRED 2018/19 SAVINGS

PROPOSALS

REPORT BY: INTERIM HEAD OF CORPORATE FINANCE & ACTING SECTION 151

OFFICER

1. PURPOSE OF REPORT

1.1 To present Council with details of 2018/19 deferred savings that may need to be reinstated depending on the outcome of Cabinet consideration of a further report on the future of Pontllanfraith Leisure Centre at its meeting on the 28th March 2018.

2. SUMMARY

- 2.1 On the 13th December 2017 Cabinet considered a report on the future of Pontllanfraith Leisure Centre and agreed a number of resolutions including the closure of Pontllanfraith Leisure Centre.
- 2.2 The Cabinet decision was the subject of a call-in which was considered by the Regeneration and Environment Scrutiny Committee on the 18th January 2018, where it was resolved to refer the matter back to Cabinet for further consideration.
- 2.3 At its meeting on the 22nd February 2018 Council noted that alternative savings totalling £107k will need to be identified during the 2018/19 financial year in the event that the proposed closure of Pontllanfraith Leisure Centre does not proceed. Furthermore, additional budgetary growth of circa £17k would be required due to the Leisure Centre now been classified as a single premises for the purpose of rating assessments. Since the Council meeting further annual costs of £12k have been identified in relation to standing charges for utilities and for security of the vacated schools premises.
- 2.4 At its meeting on the 28th March 2018 Cabinet will consider a further report that sets out the basis for the call-in and the further consultation that has taken place as a result. The report requests that Cabinet considers this additional information and either re-affirms its original decision or considers a change to the decision based on this additional consultation.
- 2.5 One of the options for Cabinet to consider is to defer the decision to close Pontllanfraith Leisure Centre taken on 13th December 2017, and consider the future of the Centre later in 2018 once the 10 year Sport and Leisure Strategy for the Authority has been adopted. In the event that this is the preferred option of Cabinet then alternative savings will need to be identified for the 2018/19 financial year.

3. LINKS TO STRATEGY

- 3.1 The budget setting process encompasses all the resources used by the Council to deliver services and meet priorities.
- 3.2 Effective financial planning and the setting of a balanced budget support the following Wellbeing Goals within the Well-being of Future Generations Act (Wales) 2015: -
 - A prosperous Wales.
 - A resilient Wales.
 - A healthier Wales.
 - A more equal Wales.
 - A Wales of cohesive communities.
 - A Wales of vibrant culture and thriving Welsh Language.
 - A globally responsible Wales.

4. THE REPORT

- 4.1 As outlined above the Cabinet decision of the 13th December 2017 to close Pontllanfraith Leisure Centre was the subject of a call-in which was considered by the Regeneration and Environment Scrutiny Committee on the 18th January 2018.
- 4.2 The Scrutiny Committee resolved to support the call-in and to refer the matter back to Cabinet with a recommendation that additional consultation takes place with the Future Generations Commissioner, the Youth Forum and the Children's Commissioner. The Scrutiny Committee also recommended to Cabinet that Blackwood Town Council be provided with a formal response to their detailed consultation response.
- 4.3 At its meeting on the 28th March 2018 Cabinet will consider a further report that sets out the basis for the call-in and the further consultation that has taken place as a result. The report requests that Cabinet considers this additional information and either re-affirms its original decision or considers a change to the decision based on this additional consultation.
- 4.4 One of the options for Cabinet to consider is to defer the decision to close Pontllanfraith Leisure Centre taken on the 13th December 2017, and consider the future of the Centre later in 2018 once the 10 year Sport and Leisure Strategy for the Authority has been adopted. In the event that this is the preferred option of Cabinet then alternative savings will need to be identified for the 2018/19 financial year.
- 4.5 The detailed financial implications associated with the potential closure of Pontllanfraith Leisure Centre were included in the Cabinet report of the 13th December 2017. However, since this report was considered there have been a number of other changes in the financial landscape relevant to the future of the Leisure Centre and 3G pitch.
- In the event that the Leisure Centre remains open there will be an additional National Non-Domestic Rate (NNDR) liability. The Centre was previously classed as a "joint use centre" situated on a school site and as such attracted significant rate relief. The new rating valuation has recently been confirmed in lieu of the school closure which results in an increase in NNDR of £17k per annum for the Leisure Centre.
- 4.7 In addition to the increased rates liability there are costs associated with standing charges for utilities and for security of the vacated schools premises. These are currently estimated to be £12k per annum.
- 4.8 The Education & Lifelong Learning Directorate previously contributed £26k per annum for the school's day-time use of the Leisure Centre and 3G pitch. This contribution will be completely lost in the event that the Centre remains open in 2018/19.

4.9 In total the anticipated annual costs of keeping the Centre open are £136k as summarised in the table below: -

	£000's
Existing net revenue budget for Centre	81
Additional NNDR liability	17
Utility charges and security of school	12
Loss of contribution from Education & Lifelong Learning	26
TOTAL: -	136

- 4.10 The 2018/19 Budget Proposals presented to Council on the 22nd February 2018 highlighted that alternative savings would need to be identified during the 2018/19 financial year in the event of the proposed closure of Pontllanfraith Leisure Centre not proceeding. At the Council meeting the Cabinet Member for Finance, Performance & Governance announced that the decision in respect of the proposed closure had been deferred at that time and that a report would be prepared outlining what savings would need to be reinstated in the 2018/19 financial year to meet the net operating costs of the Centre, pending a final decision on its future.
- 4.11 Cabinet will recall that the 2018/19 Budget Proposals presented to Council on the 22nd February 2018 recommended that savings totalling £537k should be deferred as summarised in the table below: -

Deferred Savings Proposal	£000's
Language Support in Primary Schools (vacant posts)	66
Reduction in School Improvement Initiatives budget	120
Introduction of charges for Rat Treatments	20
Deletion of vacant Community Safety Warden posts	40
Reduction in Air Quality/Contaminated Land budget	15
Partial reduction in proposed saving on Highways Maintenance	212
Introduction of charges for all bulky waste	50
Reduction in Traffic Signal Maintenance budget	11
Reduction in Tree Maintenance budget	3
TOTAL: -	537

- 4.12 As detailed in paragraph 4.9 of this report the annual revenue costs of Pontllanfraith Leisure Centre now stand at £136k. In the event that Cabinet determines at its meeting on the 28th March 2018 to defer the decision on the proposed closure of the Centre then Cabinet will be asked to support a recommendation to Council that the following deferred savings proposals are reinstated for the 2018/19 financial year: -
 - Language Support in Primary Schools (vacant posts) £66k
 - Partial reduction in proposed saving on Highways Maintenance to be reduced from £212k to £142k.

5. WELL-BEING OF FUTURE GENERATIONS

5.1 Effective financial planning is a key element in ensuring that the Well-being Goals within the Well-being of Future Generations Act (Wales) 2015 are met.

6. EQUALITIES IMPLICATIONS

6.1 An Equalities Impact Assessment (EIA) has been completed in relation to the proposed closure of Pontllanfraith Leisure Centre.

6.2 Equalities Impact Assessments (EIA's) were also completed in respect of the specific savings proposals for Language Support in Primary Schools and the proposed reduction in the Highways Maintenance budget. These EIA's were included in the reports presented to the Special Education for Life Scrutiny Committee meeting on the 7th December 2017 and the Special Regeneration & Environment Scrutiny Committee meeting held on the 13th December 2018.

7. FINANCIAL IMPLICATIONS

7.1 As detailed throughout the report.

8. PERSONNEL IMPLICATIONS

8.1 There are no direct personnel implications arising from the specific proposals contained within this report.

9. CONSULTATIONS

9.1 There are no consultation responses which have not been reflected in this report.

10. RECOMMENDATIONS

10.2 In the event that Cabinet determines at its meeting on the 28th March 2018 to defer the decision on the proposed closure of the Centre, then Council will be asked to support a recommendation from Cabinet that deferred savings proposals are reinstated for the 2018/19 financial year as set out in paragraph 4.12 of this report.

11. REASONS FOR THE RECOMMENDATIONS

11.1 To ensure that alternative savings are identified for the 2018/19 financial year in the event that Cabinet agrees to defer the decision to close Pontllanfraith Leisure Centre.

12. STATUTORY POWER

12.1 The Local Government Acts 1998 and 2003.

Author: - Stephen Harris, Interim Head of Corporate Finance

E-mail: harrisr@caerphilly.gov.uk Tel: 01443 863022

Consultees: - Corporate Management Team

Lisa Lane, Corporate Solicitor Cllr Dave Poole, Leader

Cllr Barbara Jones, Deputy Leader & Cabinet Member for Finance, Performance

and Governance

Background Papers:

- Report to Cabinet (15/11/17) Draft Budget Proposals for 2018/19.
- Report to Special Education for Life Scrutiny Committee (07/12/17) Medium-Term Financial Plan Savings Proposals for 2018/19.
- Report to Cabinet (13/12/17) The future of Pontllanfraith Leisure Centre.
- Report to Special Regeneration & Environment Scrutiny Committee (13/12/17) 2018/19 Draft Savings Proposals for the Communities Directorate.

- Report to Regeneration & Environment Scrutiny Committee (18/01/18) Consideration of call-in request – Pontllanfraith Leisure Centre.
- Report to Cabinet (14/02/18) Budget Proposals 2018/19 and Medium-Term Financial Strategy 2018/2023.
- Report to Council (22/02/18) Budget Proposals 2018/19 and Medium-Term Financial Strategy 2018/2023.
- Report to Cabinet (28/03/18) Pontllanfraith Leisure Centre Consideration of the Call-In in the Context of the Leisure Review.

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Agenda Item 4



SPECIAL COUNCIL – 28TH MARCH 2018

SUBJECT: APPOINTMENT OF INTERIM MONITORING OFFICER

REPORT BY: INTERIM CHIEF EXECUTIVE

1. PURPOSE OF REPORT

1.1 The purpose of this report is to ask Members to agree to appoint an Interim Monitoring Officer for the Council, whilst we are recruiting to the permanent post

2. SUMMARY

- 2.1 In accordance with Section 5 of the Local Government and Housing Act 1989, the Council has a statutory duty to designate one of their officers to be known as the Monitoring Officer.
- 2.2 This report proposes that Lisa Lane, Solicitor, be appointed to the post of Interim Monitoring Officer, whilst we are recruiting to the post of Head of Legal Services / Monitoring Officer.

3. LINKS TO STRATEGY

3.1 This matter deals with a statutory requirement regarding the allocation of functions within the Council.

4. THE REPORT

- 4.1 As detailed in 2.1, it is a requirement that every Local Authority must designate one of their officers as a Monitoring Officer.
- 4.2 This requirement is specified in the Local Government and Housing Act 1989 which states that "It shall be the duty of every relevant authority to designate one of their officers... to be known as the monitoring officer...". The Act states that it shall be the duty of the relevant Authority's Monitoring Officer, if it at any time appears to them that any proposal, decision or omission by the authority, or by any committee, or sub-committee of the Authority, or by any person holding any office or employment within the Authority give rise to a contravention of any law, that they should prepare a report to the council with respect to that action or omission.
- 4.3 This is an important role and function within every Council's governance structure.
- 4.4 The Act requires the Council to provide the Monitoring Officer with such staff, accommodation, and other resources as are, in his / her opinion, sufficient to allow him / her to perform the duties mentioned in paragraph 4.2 above.

- 4.5 Members will be aware that the Council's Interim Head of Legal Services / Monitoring Officer made the decision to retire from the Authority with effect from 28 February 2018. This now leaves the Council without a designated Monitoring Officer.
- 4.6 Members will also be aware that Council agreed at the meeting held on 21 November 2017, to nominate Richard Harris, Audit Manager, as the Council's Deputy Monitoring Officer for a temporary period and that he would deputise in the event of the absence of the Council's Interim Monitoring Officer in post at that time.
- 4.7 Following the retirement of the interim postholder as detailed in 4.5, the arrangement for the Monitoring officer role now needs to be fully regularised.
- 4.8 Members will know that the post of Head of Legal Services / Monitoring Officer has been advertised. Dates have been set for the recruitment process including the Appointment Panel with Members on 1 May 2018.
- 4.9 Recruitment to this post will therefore determine the length of time that the Interim Monitoring Officer is in post.
- 4.10 Cardiff Council have agreed to continue their support to the Council during this interim period by way of the Service Level Agreement whereby their Deputy Monitoring Officer, David Marr will be available to provide advice if required and / or directly to other officers and Members if needed.
- 4.11 The interim role was ring-fenced to the three direct reports to the former Head of Legal/Monitoring officer. One officer (Lisa Lane) expressed an interest to take up the role.
- 4.12 The report proposes that Lisa Lane is appointed to the post of Interim Monitoring Officer until the Head of Legal Services / Monitoring Officer commences employment with the Council.

5. WELL-BEING OF FUTURE GENERATIONS

5.1 This proposal relates to the statutory requirements for the administration of the Council's business and is not related to the Act.

6. EQUALITIES IMPLICATIONS

6.1 There are no equalities implications with this proposal.

7. FINANCIAL IMPLICATIONS

- 7.1 The increase in salary for the Interim Monitoring officer will be funded by the vacant Head of Legal Services / Monitoring Officer role.
- 7.2 The service level agreement with Cardiff Council has set an hourly rate of £150 per hour. It is anticipated that the costs of this service level agreement with Cardiff Council will be limited, but will depend on the actual usage made of the arrangement.

8. PERSONNEL IMPLICATIONS

8.1 This is a short term and temporary measure being taken out of necessity to comply with statutory requirements and there are no ongoing personnel implications.

9. CONSULTATIONS

9.1 The views of the consultees are reflected in the report.

10. RECOMMENDATIONS

- 10.1 It is recommended that Members agree:
 - (i) that Lisa Lane, Solicitor, be appointed to the post of Interim Monitoring Officer, until such time the new postholder takes up the post of Head of Legal/Monitoring officer.
 - (ii) to continue with the service level agreement with Cardiff Council to provide support to Lisa Lane if required and / or directly to other officers and Members if needed, until such time the new postholder takes up the post of Head of Legal/Monitoring officer.

11. REASONS FOR THE RECOMMENDATIONS

11.1 The Council has a statutory duty to designate one of their officers to be known as the Monitoring Officer in accordance with Section 5 of the Local Government and Housing Act 1989.

12. STATUTORY POWER

12.1 Local Government and Housing Act 1989.

Author: Christina Harrhy, Interim Chief Executive

Consultees: Dave Street, Corporate Director, Social Services

Mark S. Williams Interim Corporate Director, Environment

Cllr David Poole, Leader

Cllr Sean Morgan, Deputy Leader Cllr Barbara Jones, Deputy Leader

Stephen Harris, Interim Head of Corporate Finance

Lynne Donovan, Acting Head of Human Resources & Organisational Development

Background papers: Council report 21 November 2017 'Appointment of Deputy Monitoring Officer'

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Agenda Item 5



SPECIAL COUNCIL – 28TH MARCH 2018

SUBJECT: APPROVAL OF CARDIFF CAPITAL REGION CITY DEAL JOINT

WORKING AGREEMENT BUSINESS PLAN

REPORT BY: INTERIM CHIEF EXECUTIVE

1. PURPOSE OF REPORT

1.1 To consider the Draft Joint Working Agreement Business Plan (JWA Business Plan) recommended to Council by the Cardiff Capital Region Cabinet, and if content, agree and adopt it as the formal "JWA Business Plan".

2. SUMMARY

- 2.1 The Cardiff Capital Region City Deal was formally launched on 1st March, 2017, and with the approval of Council, this Authority joined the other nine authorities in the region in forming a Joint Cabinet to oversee and manage this collaborative arrangement.
- 2.2 The City Deal includes a £1.2 billion investment, including the development of the South Wales Metro; support for innovation and digital infrastructure; developing skills and helping people back into work; promoting enterprise and business growth; and wider activity in regeneration and housing. It is hoped that it can help deliver 25,000 new jobs in the region and lever in up to £4 billion of private sector investment.
- 2.3 The Council along with the other nine local authorities, agreed a Joint Working Agreement which provides for the investment of an initial £50m contribution from the UK Treasury, but which precludes any further investment until a detailed business plan setting, out the overall investment priorities for the City Deal is agreed by the Joint Cabinet and submitted to each authority for approval.
- 2.4 The JWA Business Plan sets out proposals and themes as well as indicative financial allocations to be made over the next 5 years. Projects that wish to progress under each of the specific themes, will only do so if they comply with the Assurance Framework.
- 2.5 The Regional Joint Cabinet have agreed in principle to support a number of schemes that will benefit all parts of the region and will underpin any specific individual projects brought forward at a later date.
- 2.6 The approval of the JWA Business Plan will allow the remaining HM Treasury funding of £325 million to be unlocked, as well as enabling the £120 million local authority contribution to be used and maximised.

3. LINKS TO STRATEGY

3.1 Economic development and job creation has long been a high priority of the council. It is a major part of national policy for the UK and Wales and features prominently in the Council's Regeneration and Housing Strategies. It also underpins the Public Service Board, Single Integrated Plan for Caerphilly County Borough. The "City Deal" offers the prospect of attracting significant infrastructure improvements, new business growth and investments in skills and training. The Cardiff Capital Region City Deal will make a significant contribution to delivering the Well-being goals and to delivering the Council's priority of economic development and regeneration.

4. THE REPORT

- 4.1 The Joint Working Agreement (JWA) in relation to the delivery of the Cardiff Capital Regional City Deal was approved by Council on 31st January 2017 and the Regional Cabinet was subsequently established on March 1st, 2017.
- 4.2 The JWA requires the constituent Councils to take a subsequent decision, as a "Matter Reserved to the Councils", on the approval and adoption of the draft JWA Business Plan.
- 4.3 The JWA required the Regional Cabinet to:
 - "..... No later that twelve (12) months after the Commencement Date, prepare (or procure the preparation of), finalise (acting in the best interests of the Joint Committee) and recommend for agreement and adoption by the Councils the draft JWA Business Plan which shall comply with the provisions of Clause 7.1.4 below. The intention is to create an overarching five (5) year JWA Business Plan that, amongst other matters, shall set out the Councils objectives and priorities for the delivery of the City Deal that is updated annually."
- 4.4 Clause 7.1.4. Of the JWA requires that:

The JWA Business Plan shall, amongst other matters, address the following:

- (a) the updated Affordability Envelope (see Section 9 of the JWA Business Plan)
- (b) the methodology for agreeing the nature, scope and prioritisation of projects to be developed for the overall benefit of the Cardiff Capital Region (in accordance with the terms of the Implementation Plan); (see section 3 of the JWA Business Plan)
- (c) the methodology and responsibility for any external audits in relation to this Agreement; (see section 9 of the JWA Business Plan)
- (d) the methodology and responsibility of any performance monitoring along with any performance indicators to enable the Joint Cabinet to measure against progress against the JWA Business Plan (see section 3 of the JWA Business Plan);and
- (e) any revenue and capital monitoring reports to be prepared for the Joint Committee and the frequency of such reports (see section 9 of the JWA Business Plan)
- 4.5 For clarity and cross reference to the JWA, the draft JWA Business Plan is now referred to as the "CCR City Deal Strategic Business Plan for the Wider Investment Fund", to reflect its status and focus, and is titled accordingly on the attached Appendix A.
- 4.6 The Proposal
- 4.7 The draft JWA Business Plan (CCR City Deal Strategic Business Plan for the Wider Investment Fund) is attached at Appendix A.
- 4.8 In accordance with the requirement of the JWA, the draft JWA Business Plan contains:
 - The Strategic Context which includes;

- The Vision; and Strategic Objectives (Section 2)
- The Approach (Section 3)
- Spatial Priorities (Section 4)
- The Strategic Themes (Programme Themes), which includes:
 - Skills and Employment (Section 5)
 - Innovation; (Section 6)
 - Connecting the Region; (Section 7)
 - Regeneration and Infrastructure (Section 8)
- Indicative five year spend profile (Section 9)
- Additional opportunities for regional funding (Section 10)
- 4.9 The draft JWA Business Plan identifies and provides some detail on, emerging opportunities which will be considered and developed within the life of the Plan;
 - Skills for the Future;
 - Innovation Portfolio;
 - Metro Plus;
 - Digital Portfolio;
 - · Housing Investment Fund; and
 - Strategic Sites
- 4.10 The Plan (which will take the City Deal past its first Gateway Review, due in December 2020) also indicates that other proposals will emerge, within the life of the plan, all of which will be rigidly assessed in accordance with the Assurance Framework.
- 4.11 Cardiff Capital Region Wider Investment Fund
- 4.12 The City Deal provides funding to support schemes which will stimulate the economic growth of the region. The agreement with the UK Government and Welsh Government provides £1.2 billion of which £734m is allocated to the Metro, with the balance of £495m being made available as the "Wider Investment Fund".
- 4.13 The Wider Investment Fund is made up of:
 - £375m grant from the UK Government paid over 20 years, HMT contribution, with years 1-5 being £50m revenue grant, followed by years 6-20 being £325m capital grant; and
 - £120m local authority partnership capital contribution to be drawn down as required.
- 4.14 The Regional Cabinet have stated that the high level aims of the Wider Investment Fund are the creation of 25,000 new jobs and £4bn of private sector investment. The first investment has been made in the Compound Semi- Conductor project, providing a loan of £38.5m, to be repaid, which has the potential to generate 2,000 jobs and over £380m of private sector investment. This investment was reported to Council on 31st July 2017.
- 4.15 As the JWA Business Plan has not yet been adopted, the Regional Cabinet has substantially funded this initial investment by use of the HMT contributions received to date which is in line with the proposal agreed by Council on the 31st July 2017. However as the HMT funds are revenue in nature, the JWA Business Plan now proposes that local authority partnership capital contributions should be substituted for the revenue grant. This revised approach will protect the HMT funding for future use on schemes and programmes which are revenue intensives, such as skills. Funding of the local authority partnership capital contributions will be based on the council contributions agreed within the JWA. Caerphilly CBC's capital contribution under the revised approach will be £6.23m (i.e. 12%) over the initial 5 year programme period. Caerphilly CBC's share of the overall affordability envelope over the life of the City Deal will remain unaltered at £25.2m.

- 4.16 Following the initial investment, the Regional Cabinet have agreed in principle to support a number of schemes:
 - The Metro Central Project
 - Regional Housing Investment Fund
 - Digital Strategy; and
 - Skills for the Future
- 4.17 These "in-principle" schemes, along with others which may emerge, will be developed and assessed to ensure they comply with the City Deal Assurance Framework, contribute to the substantial economic growth of the region, and demonstrate value for money prior to any implementation investment being made. The Council has a number of potential "City Deal" schemes being developed and once matured; each business case will be tested against the Assurance Framework prior to any City Deal funding being released.
- 4.18 These initial investment commitments will benefit the whole region and will underpin specific project proposals brought forward from local authority, further education and business. Each proposal will be assessed to ensure they comply with the City Deal Assurance Framework, before proceeding.
- 4.19 Each project proposal must align with the strategic themes that are detailed in paragraph 4.8, as well as contribute positively to the over-arching objectives of delivering up to 25,000 new jobs and leverage of an additional £4 billion of private sector investment. All candidate schemes will be required to demonstrate how they will contribute to one or more of those objectives and others contained in the Regional Economic Strategy. Additionally schemes will also need to demonstrate a quantifiable impact on at least two of the following:-
 - Increasing employment rates (by constituency) in areas where employment rates are below the Cardiff Capital Region average;
 - Increasing earnings in areas with below average earnings for the Cardiff Capital Region;
 - Supporting enterprise growth and productivity gains;
 - Supporting people out of employment into employment.
- 4.20 Candidate schemes will also have to demonstrate they are deliverable, represent value for money and that they comply with the necessary regulations including legal and state aid requirements.
- 4.21 Three stages of Business Case development are required in the appraisal process:-
 - The Initial Proposal (Strategic Outline Case);
 - This is particularly important as it will focus on establishing the case for the proposal and although at this stage the scheme is not necessarily expected to be fully worked up or immediately deliverable the level of information must be sufficient to gain a clear understanding of the scheme, how it addresses the Appraisal Criteria, estimated costs and benefits
 - The Outline Business Case (OBC)
 - This will be a substantive business case document and will include a thorough options appraisal to justify the preferred option and an assessment of value for money to underpin the economic case.
 - The Full Business Case (FBC)
 - This will build on the information in the OBC and confirm the scheme has the necessary contractual/procurement and delivery arrangements in place to allow the scheme to proceed.

- 4.22 Each stage of the proposal will be submitted to the CCR Programme Board for assessment who will make recommendations to the Regional Cabinet, who in turn will have the responsibility for confirming if the candidate scheme is eligible (or not) for inclusion in the CCR Delivery Programme.
- 4.23 This method of identifying, developing, assessing and approving schemes ensures that the Regional Cabinet have the flexibility to ensure investments accurately reflect the needs and encourage the continued development of the region. However, it does also mean that it is difficult to predict accurately the financial implications of the investment programme. Financial modelling for the Wider Investment Fund will therefore be based on educated assumptions and an indicative programme of investment which will be developed and refined as more investment decisions are made.

5. WELL-BEING OF FUTURE GENERATIONS & EQUALITIES

- 5.1 The Well-being of Future Generations Act (Wales) 2015 comprises of seven wellbeing goals as follows:
 - A prosperous Wales
 - A resilient Wales
 - A healthier Wales
 - A more equal Wales
 - A Wales of cohesive communities
 - A Wales of vibrant culture and thinking Welsh language
 - A globally responsible Wales
- 5.2 The CCR City Deal seeks significant investment built around the following purposes and themes:
 - Improve productivity and economic performance in the region
 - Tackle worklessness which costs the UK billions in welfare payments for South East Wales
 - Build on the foundations of innovation across the region
 - Investment in physical and digital infrastructure
 - Provide effective support for business
 - Improve skills
 - Ensure the economic benefit is felt across the nation
 - Working together to deliver more
- 5.3 A Well-being and Equalities Assessment has been undertaken and is attached as Appendix B
- 5.4 The Assessment demonstrates that the detail contained in the JWA Business Plan demonstrates compliance with the well-being 5 ways of working supports the well-being goals and identifies that the City Deal is expected to have appositive impact on all groups and people with protected characteristics.

6. FINANCIAL IMPLICATIONS

The approved affordability envelope over the life of the City Deal has been set at £210.8m and is based on the indicative modelling that was undertaken in January 2017 which informed the reports that were presented to each City Deal partnering Council at that time. The affordability envelope has since been reviewed in light of the content of the JWA Business Plan and the updated modelling suggests that the "whole life cost" of the Wider Investment Fund to the constituent Councils remains within the approved envelope of £210.8m.

- Caerphilly CBC's share of the overall affordability envelope remains at £25.2m as reported to Council on the 31st January 2017.
- The proposed substitution of local authority capital contributions for HMT revenue grant in respect of the £38.5m loan for the Semi-Conductor project will result in Caerphilly CBC's capital contribution being £6.23m (12%) during the initial five-year period covered by the JWA Business Plan. The revenue implications of this borrowing requirement have been factored into the 2018/19 revenue budget and updated Medium-Term Financial Plan approved by Council on the 22nd February 2018.

7. PERSONNEL IMPLICATIONS

7.1 None.

8. EQUALITIES / LEGAL IMPLICATIONS

- 8.1 The body of the report sets out the relevant provisions of the Joint Working Agreement (JWA) in relation to the JWA Business Plan. They form part of the legal implications, to which regard should be had but to avoid duplication are not repeated in this section.
- 8.2 The JWA Business Plan is a key document in relation to the delivery of the Cardiff Capital Regional City Deal (CCRCD). The content of the Plan serving to create a legitimate expectation that the matters referred to (proposals, projects and themes) will be progressed as set out in the Plan. Accordingly, it is important that Regional Cabinet and each constituent council is content with the content of the JWA stated in the body of the report, matters will need to be considered in accordance with the provisions of the Assurance Framework, at which state any legal issues raised by a project can be considered and detailed legal advice provided. The Plan refers, (Section 10), to a case being made for a range of powers to be devolved to the local authorities to the Cardiff Capital Region. To the extent that any further powers are sought to be delegated to the Regional Cabinet, then this will be a matter for each of the Councils.
- 8.3 In considering this matter regards should be had, amongst other matters, to:
 - (a) the Councils' duties under the Well-being of Future Generations (Wales) Act 2015, (The Plan noting at Section 3 that, ... "we (CCRCD) will follow the five ways of working and sustainability principles detailed in the Well-being of Future Generations (Wales) Act 2015, and reflect and support the well-being goals); and
 - (b) Public sector duties under the Equalities Act 2010 (including specific Welsh public sector duties). Pursuant to these legal duties Councils must in making decisions have due regard to the need to a) eliminate unlawful discrimination, harassment and victimisation and other conduct that is prohibited by that Act; b) advance equality of opportunity between people who share relevant protected characteristic and those who do not; and c) foster good relations between people who share a protected characteristic and those who do not. Protected characteristics are: a) Age; b) Gender reassignment; c) Sex; d) Race including ethnic or national origin, colour or nationality; e) Disability; f) Pregnancy and maternity; g) Marriage and civil partnership; h)Sexual orientation; l) Religion or belief including lack of belief. In Wales, public sector bodies listed are required to take certain steps in order to demonstrate that they have due regards to the public sector equality duty. The Welsh specific equality duties include assessing the impact of policies and procedures on equality (often called Equality Impact Assessment).
- 8.4 A Well-being and Equality Assessment has been undertaken and is included in Appendix B. Regards should be had to the same in reaching a decision on this matter.

9. CONSULTATIONS

9.1 There are no relevant consultations relating to this proposal.

10. RECOMMENDATIONS

- 10.1 That Council consider the draft JWA Business Plan (CCR Strategic Business Plan) attached as Appendix A; and if content, approve the JWA Business Plan.
- 10.2 That Council approves borrowing of up to £6.23m in respect of Caerphilly CBC's capital contribution during the initial five-year period covered by the JWA Business Plan.

11. REASONS FOR THE RECOMMENDATIONS

11.1 To agree a formal JWA Business Plan in accordance with the requirements of the JWA, which decision is a "Matter Reserved to each of the Councils".

12. STATUTORY POWER

12.1 Well Being Powers: Local Government Act 1972 and 2000 Local Government Wales Measure 2009 and Local Authorities (Goods and Services) Act 1970

Author: Christina Harrhy, Interim Chief Executive

Consultees: Steve Harris, Interim Head of Corporate Services and Acting S151 Officer

David Marr, Monitoring Officer Representative

Corporate Management team Cllr David Poole, Leader of Council

Cllr Sean Morgan, Deputy Leader of the Council Richard Harris, Interim Deputy Monitoring Officer

Lisa Lane, Solicitor

Background Papers:

- Joint Working Agreement in relation to the delivery of the Cardiff Capital Region City Deal
- Report to Council 31st January 2017

Appendices:

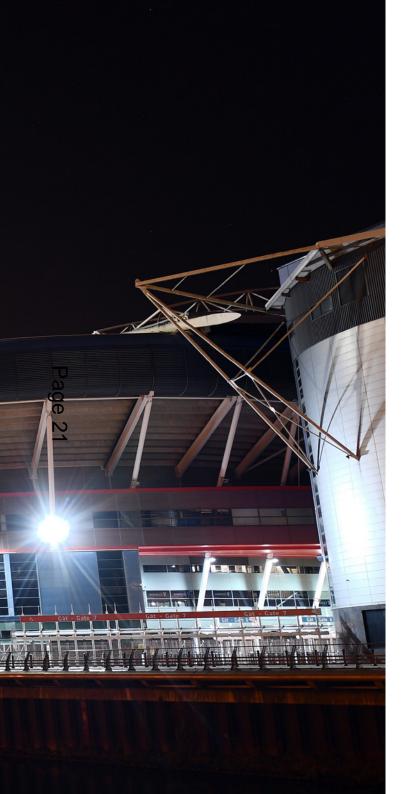
- Appendix A: Draft joint Working Agreement Business Plan
- Appendix B: Well-being and Equalities Assessment

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Chair's Foreword

The Cardiff Capital Region City Deal is a unique programme of collaborative working which will enable economic change, improved digital and physical connectivity, improved skills and educational opportunities, and regeneration across the region.

It is an investment in its people, and aims to bring fairness and opportunities for all, no matter where they live in the region.

It builds on the region's proud heritage, the beauty of our natural landscape, and the vibrancy of our rich cultural and social life.

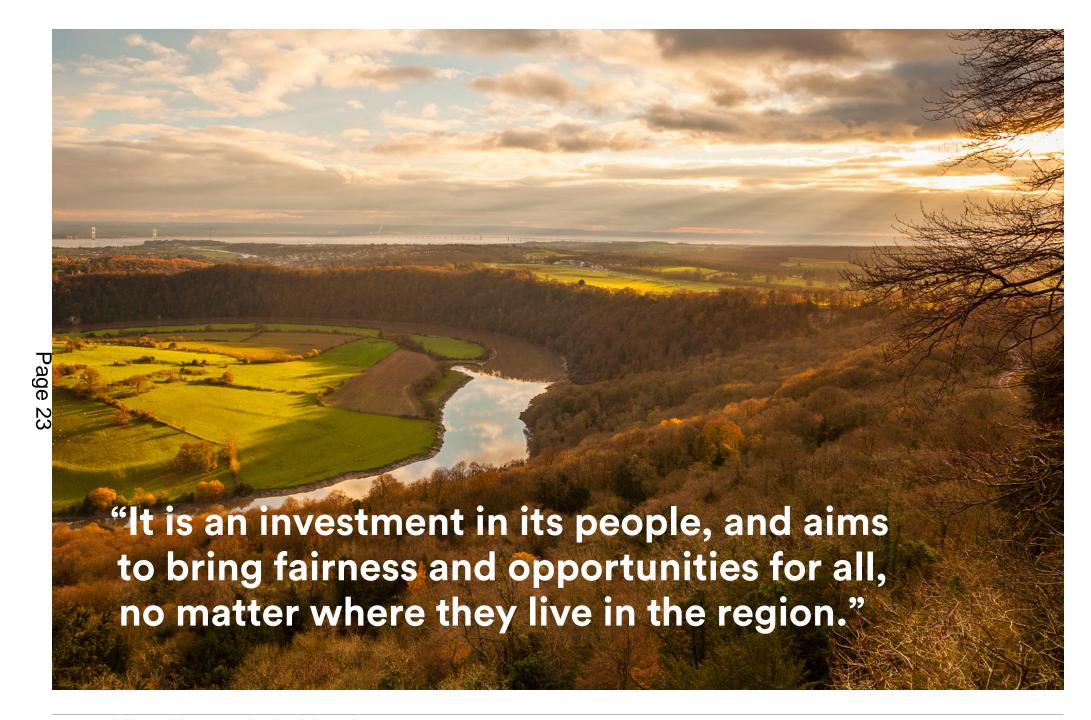
It will enrich lives in other ways too, reforming our public services, provide new affordable homes, improve family life, and create a workforce which can adapt to the changing needs of the 21st Century.

To do this, the City Deal partners will work together, with a shared vision of a prosperous Capital City-Region for Wales, forging a clear global identity and strong reputation as a City-Region for trade, innovation, and quality of life.

By attracting new investment and growing more successful businesses, by improving our connectivity, by developing our skills and education, we will restore the capital region to its historical role as the "engine room" of the Welsh economy.







Executive Summary

In compliance with the Joint Working Agreement this 5 year City Deal Strategic **Business Plan:**

- sets out our current understanding of what is required to achieve our longterm objectives;
- details required actions and outcomes, only some of which will benefit from Wider Investment funding;
- includes details of how the Wider Investment Fund will be used, over the next 5 years, to act as a catalyst to drive these actions forward:
- forms the basis of a more detailed regional strategic economic growth plan and strategy.

We cannot achieve our regional objectives by means of the City Deal funding alone.

However, used wisely to support, encourage and enable regionally significant schemes it will act as a catalyst to:

- drive economic momentum by leverage of wider investments;
- accelerate the process of change;
- attract interest and generate enthusiasm; and
- take advantage of the entrepreneurial talents that abound in our region.

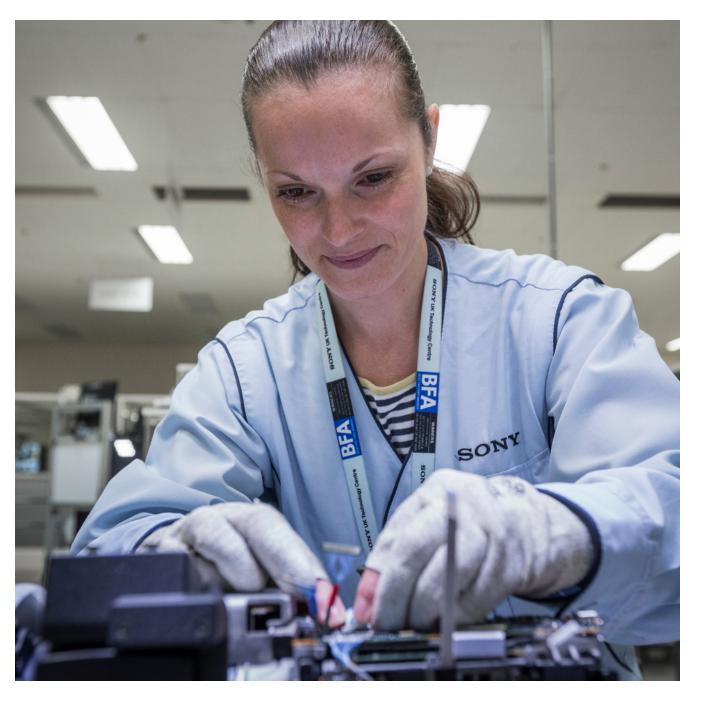
The City Deal is a long-term programme and no one can, with confidence, predict what changes will occur over the next 20 years.

When considering the current pace of innovation in areas such as artificial intelligence, drones, driverless vehicles, 3-D printing, robotics, and automation, the future infrastructure and skills needs of the region is changing radically.

We must therefore ensure our policies, plans and programmes are flexible and sufficiently dynamic to not only cope with change but to act as a catalyst to drive positive change in the region.

The Regional Cabinet, working with partners, who will advise on changes in technology, investments and future markets, will regularly review both the regional economic growth plan and strategy and the use of the Wider Investment Fund to ensure that they continue to accurately reflect and encourage the economic needs and aspirations of the region.





British Airways Maintenance Cardiff, St Athan

Sony UK Technology Centre, Bridgend

The Next 5 Years



Investment

We have made our first investment, in the Compound Semi-conductor Project, which will generate over £380m of private sector investment and deliver 500 highly skilled jobs, and potentially cultivate an innovation cluster creating a further 2,000 Jobs.



Emerging Opportunities

The Regional Cabinet are proactively pursuing further investment opportunities to assist in meeting our key targets. Those currently identified for development in the next 5 years are:

Skills for the Future

A regional programme of interventions to provide school engagement, support for businesses and a skills investment fund to deliver over 10,000 additional apprenticeships, graduate internships and upskilled employees. See Section 5 for details.

— Innovation Portfolio

A regional Innovation Portfolio with the aim of developing industry 'clusters', new space for innovative start-ups, and incentives to attracting high-tech firms to the region. The first project of this portfolio is currently being implemented, the Compound Semi-conductor Project,

and further development work is being undertaken to optimise this investment and explore other opportunities.

See Section 6 for details.



Metro Plus

Enhancing the potential benefits of the Metro to the region by introducing a programme of complementary transport investments. The initial focus is the development of a Central Transport Interchange 'Metro Central' with a key element being the modernisation of Cardiff Central Station.

See Section 7 for details.



Digital Portfolio

A portfolio of digital intervention which seeks to create a digital vision, brand and identity for the region as a 'smart' city region able to attract private sector partnership. It would also ensure that digital opportunities are built into other regional schemes and projects.

See Section 7 for details.



Housing Investment Fund

A proposal to establish a fund to support housing growth across the region with a focus on former industrial sites in the Valleys areas and across all tenures to support both economic and social objectives.

See Section 8 for details.



Strategic Sites

A proposed programme to introduce a balanced portfolio of sites with varied characteristics to be a catalyst to attract new and retain existing businesses.

The focus will be to support the regions existing prime market, of Cardiff and the M4 corridor, and expand it to include a mix of opportunity in the Heads of the Valleys corridor, the coastal belt, towns and rural areas.

These 'emerging' opportunities are in varying stages of development and will be rigidly assessed in accordance with the Assurance Framework to establish if they are able to deliver the outputs and outcomes necessary to make them eligible for City Deal funding support.

It is anticipated that further proposals will 'emerge' over the next 5 years and no matter how they are promoted they will comply with the following investment criteria:

All investments will be required to:

- Support our Strategic Objectives
- Comply with the Assurance Framework
- Secure regional economic benefits
- Contribute to the high level aims of 25,000 new jobs and £4bn of private sector investment
- Demonstrate Value for Money



02. The Strategic Context

¹Growth & Competitiveness Commission Report Review and Recommendations Page 22. ² Cardiff Capital Region "Powering the Welsh Economy" CCR City Deal Strategic Business Plan Wider Brest Buet Fund

Our Vision

"A Prosperous Capital City-Region for Wales" - a decision making centre, a global gateway for capital, trade, and visitors, a knowledge hub and a major population centre and business cluster for Wales¹

Our Regional Strategic Objectives

- 1. Prosperity and Opportunity Building the capacity of individuals, households, public sector and businesses to meet challenges and grasp opportunity creating a more productive economy
- 2. Inclusion and Equality A vibrant and sustainable economy which contributes to the well-being and quality of life of the people and communities in the region now and in the future
- 3. Identity, Culture, Community and Sustainability Forging a clear identity and strong reputation as a City-Region for trade, innovation, and quality of life

Strategic Themes





Skills & Employment

Developing a Skilled Workforce and Tackling Unemployment

Connecting the Region Improving Connectivity Globally, Regionally and Locally





Innovation

Creating an Innovation District and Increasing Entrepreneurial **Activity and Innovation**

Regeneration & Infrastructure Providing the right physical place

and environment to support growth

Measuring Success

Job Creation, Private Sector Leverage, Employment and Skill levels, Productivity levels, GVA



To achieve our vision, we must be:2

Ambitious

Capitalise on our unique identity and our ability to power the Welsh economy. We are a proud Capital City Region in the United Kingdom which gives us a platform to think big.

Collaborative

To make the most of the opportunities our combined size gives us, we must all work together - public sector, private sector, education establishments and our communities – for the benefit of all.

Well-connected

Realising the potential of our excellent people through world class communications and transport – regionally, nationally and internationally.

To achieve our vision, we must offer:

A confidence and lifestyle

Building on the Cardiff Capital Region's reputation as a great place to live, work and play. We are proud of our quality of life, our culture, and the natural beauty we have on our doorstep.

Sustained success

A Cardiff Capital Region that is successful economically, socially and environmentally and which benefits all our communities.

An international and national stage

Which attracts people and investment from global markets, as well as from other parts of the UK.



Top: Redhouse Cymru, Merthyr Tydfil Bottom: Springboard Innovation Centre, Cwmbran "A decision making centre, a global gateway for capital, trade, and visitors, a knowledge hub and a major population centre and business cluster for Wales."

Our Regional Strategic Objectives:

1. Prosperity and Opportunity

Building the capacity of individuals, households, public sector and businesses to meet challenges and grasp opportunity creating a more productive economy

The quality of the economic environment of the region will play a crucial role in creating jobs by improving business performance, enhancing opportunity and encouraging innovation. We will nurture the economic environment by:

- providing the right infrastructure including connectivity by means of good transport links and high-speed broadband;
- encouraging a culture of innovation and entrepreneurship by providing the right skills, opportunities and support to engender a confidence to be creative:
- assisting the city region's labour market to be equipped with the skills that businesses need;
- improving public sector efficiency and effectiveness by new ways of working;
- supporting all businesses to become more productive, from small retail to large advanced manufacturers;
- enhancing the business climate for emerging sectors, enterprises and

innovation that can spawn new sources of jobs and incomes into the longerterm future, including creating business clusters where firms can network, share skills and spur each other to higher levels of performance;

— encourage and promote research and development and entrepreneurial enterprise.

2. Inclusion and Equality

A vibrant and sustainable economy which contributes to the well-being and quality of life of people and communities now and in the future

A vibrant and inclusive economy supports a mix of economic activities and promotes economic security and resilience. We will promote:

- assisting our urban centres to be vibrant;
- access to employment and economic opportunities:
- participation in the labour market for all members of society;
- access to a range of housing, including affordable:
- access to education and training, to develop skills;
- access to social and recreational opportunities.

3. Identity, Culture, Community and Sustainability

Forging a clear identity and strong reputation as a City-Region for trade, innovation, and quality of life.

For our region to gain attention and respect and effectively compete and attract businesses, tourists, investors, students, entrepreneurs, international sporting and cultural events it requires a clear, credible, appealing and distinctive identity. To promote this identity and reputation we will:

- assist our urban centres to be vibrant and vital with unique identities which all of the regions residents can use and be proud of; respect, protect and support our rural and natural environment and use it to promote economic and social outcomes;
 - develop and promote our world-class cultural and recreational opportunities utilising the regions natural beauty and historic areas;
 - provide a quality environment across the whole region including existing and new development that attracts businesses and talented people;
 - demonstrate our commitment to a sustainable future and acknowledge our global responsibility; and
 - work with political and commercial partners, at a national, regional and local level to coordinate the promotion of the region.



03. Our Approach

³ Written statement by Ken Skates, Cabinet Secretary for Economy and Transport on 11th December 2017

Our Vision and Regional Strategic Objectives set out our aspirations and with our highlevel aims, to create 25,000 new jobs and leverage £4bn private sector investment, establish the economic outcomes we are seeking to achieve when considering use of the Wider Investment Fund.

Our Regional Strategic Objectives also reflect the need to focus on improving the quality of life of people and communities now and in the future and ensure our approach and actions are responsible and meet our current needs without compromising the quality of life of future generations.

To focus our approach, support our Assessment Framework and ensure better decision-making, as stated in the Wider Investment Fund Assurance Framework, we will follow the five ways of working and sustainability principles, detailed in the Well-being of Future Generations (Wales) Act 2015, and reflect and support the wellbeing goals.

We have identified four Strategic Themes where we feel we can make the biggest difference and a real improvement to the well-being of people in the region and in so doing support our regional objectives, wellbeing goals and the twin goals, in the Welsh Government's 'Prosperity for All: economic action plan', of growing the economy and reducing inequality³.

City Deal Strategic Themes



Skills & Employment



Innovation

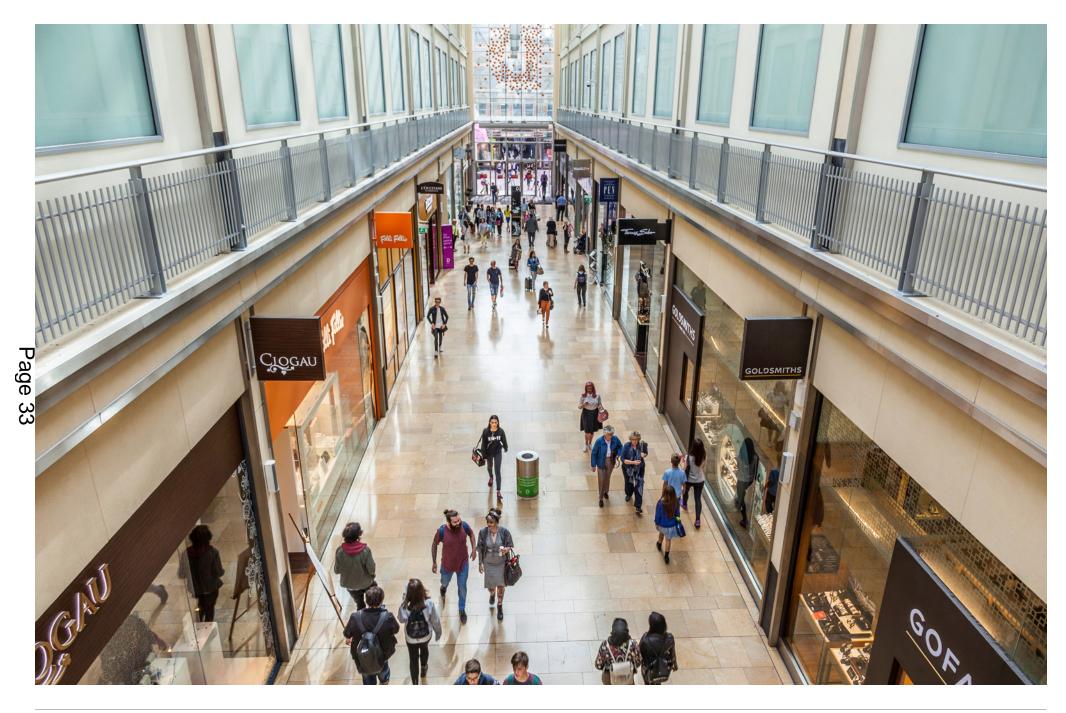


Connecting the Region



Regeneration and Infrastructure

Identifying these themes provides a structure and method of developing proposals and schemes. However, the themes are indivisible, and all proposals will be expected to be cross-cutting and contribute, to differing degrees, to our objectives and the well-being goals.



Partnership and Engagement

The City Region will only succeed with all stakeholders working together developing a consensus and shared vision of the way forward.

We are working closely with the Welsh Government and National Government, who are both signatories to the City Deal. We have also been instrumental in establishing stakeholder groups including the Cardiff Capital Region:

- Skills and Employment Board
 - representing a wide range of stakeholders, including businesses, higher and further education, local authorities and Welsh Government;
- Regional Business Council providing a strong business voice;
- Economic Growth Partnership bringing together partners to consider and advise on a sustainable economic growth strategy and investment decisions.

We are actively working with the Valleys Taskforce to ensure our aims, objectives and interventions not only align but also complement each other, taking advantage of their engagement processes, to maximise benefits to the region as a whole.

We are developing an effective working relationship with the Office of the Future

Generations Commissioner for Wales to ensure that opportunities to support the well-being goals are highlighted.

The City Region Economic Growth
Strategy will go through a comprehensive
engagement process and the promoters
of all proposed interventions and schemes
will be required to demonstrate effective
engagement.



Ford Manufacturing, Bridgend

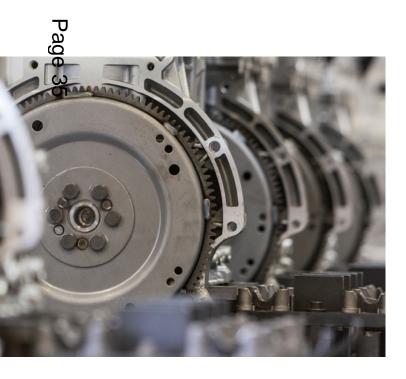
Regional Impact, Scheme Appraisal and Monitoring

The City Deal Wider Investment Fund is intended to deliver sustainable economic development and growth across the region. This will be pursued by optimising the outcomes we can achieve within the constraints of the resources we have available. Prioritisation is therefore essential, and all proposed interventions must therefore clearly demonstrate a regional and collaborative approach and impact to ensure the effective use of resources.

All proposed schemes will be required to follow the same appraisal process as detailed in the Assurance Framework. Schemes will be assessed on their potential to contribute to our high-level aims and strategic objectives; demonstrate value for money, use of the five ways of working and how they contribute to the well-being goals. To be detailed in our Candidate Scheme Assessment Guidance.

We will regularly review our overall delivery programme and, where necessary, revise the Outcomes and Outputs detailed in the Assessment Guidance to ensure a balanced programme of interventions which will meet all our strategic objectives.

The full allocation of HMT funding to the region is subject to successful completion of five-year gateway reviews, which will assess our ability to deliver regional economic growth and our strategic objectives. The first five-year gateway review final report is due in December 2020 with performance measured against delivery. Further reviews will be carried out at years 10, 15 and 20 and will be more focussed on outcomes.



"The City Region will only succeed with all stakeholders working together developing a consensus and shared vision of the way forward."

04. **Spatial Priorities**

⁴ Growth & Competitiveness Commission Report and Recommendations Page 38.

⁵ Growth & Competitiveness Commission Report and Recommendations Page 39 Core Findings and Page 43 Recommendation 8 – Strategic Spatial Development.

⁶ Having seen the work we are undertaking and assessed the benefits the Welsh Government have commissioned the Carnegie UK Trust to undertake a similar exercise for the whole of Wales. The Growth & Competitiveness Commission (Commission) considered spatial development in the region and concluded⁴:

"the Cardiff Capital Region is not homogeneous; it consists of diverse places each with distinctive histories, strengths, challenges and opportunities."

The Commission recommended5:

"With differences in economic performance and outcomes across the city-region there is a clear need to ensure that the region is organised spatially in a way that maximises the benefits for residents.

The Cardiff Capital Region should develop a spatial perspective to complement its economic strategy... This spatial development perspective should act as a future growth map for the Capital Region and define the key roles and potential of:

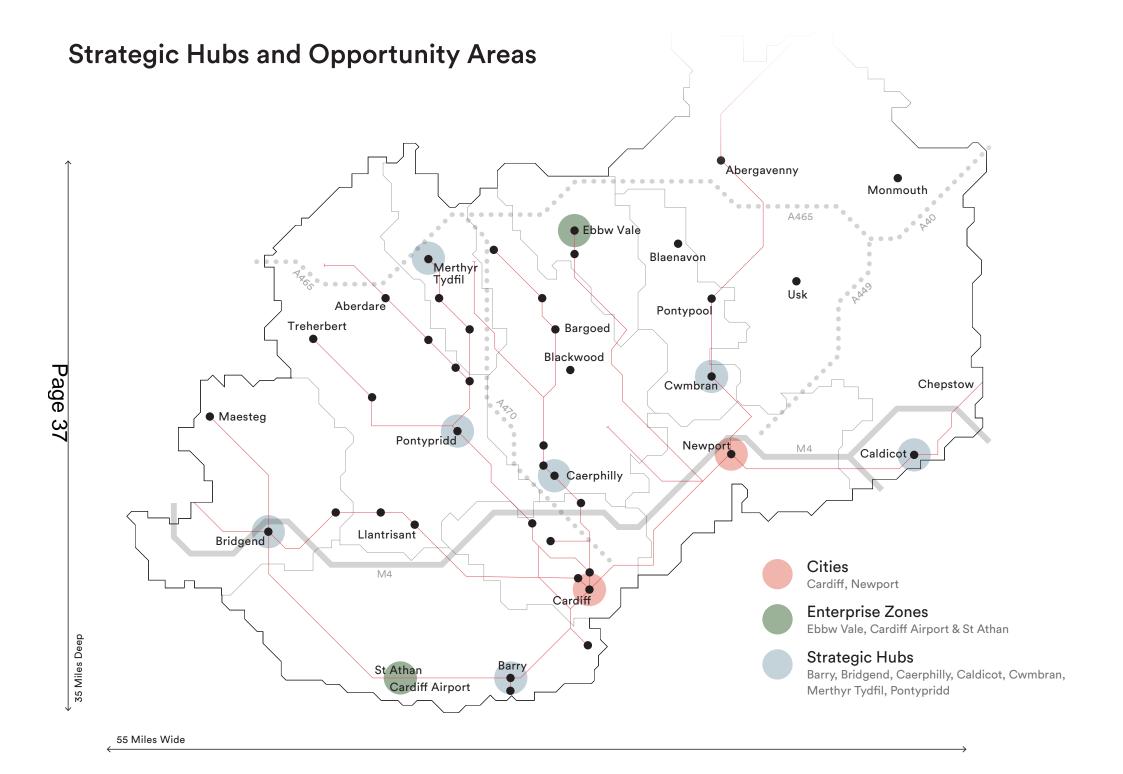
- Cardiff and Newport as established hubs of business, commerce and institutions, each playing to their particular strengths;
- Cardiff Airport and the associated Enterprise Zones;
- The re-emerging towns such as Bridgend, Barry, Caerphilly and Pontypridd that are in transition to accommodating high value-added activity, renewed resident populations and university expansions; and

— The Valleys and rural towns which are becoming increasing important centres for local services, amenities and the foundational economy, and are developing their roles in tourism and leisure."

We are working with the Local Government Data Unit (Wales) on a data platform to understand the role of our two cities and the individual towns within the region. This work will enable us to make more informed decisions on how we can tailor support for specific settlements and areas to allow them to better understand and achieve their potential and maximise the prosperity and well-being of the people who live in them⁶.

Preliminary findings from this work have highlighted that in addition to the two cities, a number of towns, referred to as re-emerging by the Commission, are playing a significant role in the region's economy. These findings have been combined with the work on Strategic Hubs undertaken by the Valleys Task Force, inclusion of the regions Enterprise Zones, and the regeneration assessments undertaken by individual local authorities, in considering the Welsh Government's Targeted Regeneration Investment Fund.

This initial spatial perspective, which will be reviewed and refined as part of the development of the Regional Growth Strategy, is detailed on the plan to the right.



05. **Developing a Skilled** Workforce and **Tackling** Unemployment

The Regional Cabinet are working in partnership with the Cardiff Capital Region Skills and Employment Board to develop the social and economic potential of the Cardiff Capital Region, supporting people and businesses to deliver a high performing and prosperous region that stimulates and supports inward investment.

To achieve this the Cardiff Capital Region needs to develop a demand-led skills system that is driven by the needs of industry and which delivers employment and skills support in response to infrastructure and other investments to achieve growth within the regional economy.

Regional Priorities for Employment & Skills

We are developing a regional, evidence based approach, which will focus on:

- Delivering employment and skills support for industry, infrastructure and other investments to enable growth
- Supporting industry through priority sectors to address skills gaps and shortages
- Developing higher level skills to futureproof the workforce
- Increasing the number and range of apprenticeships
- Improving industry engagement with education and marketing of career opportunities and pathways
- Developing a regional employability plan to get more people into work
- The co-design of the DWP Work and Health programme

"...supporting people and businesses to deliver a high performing and prosperous region that stimulates and supports inward investment."





Top: The Royal Mint, Pontyclun Bottom: DS Smith, Caerphilly

A programme of interventions is emerging, titled 'Skills for the Future', in response to evidence of regional demand plus examples of successful practice and currently includes:

- Regional skills brokerage service
 - a local authority led and therefore impartial service that works with businesses, projects and investments, in conjunction with economic development and business support services, to secure appropriate and relevant skills solutions through education, training and other providers. Connecting both employees and businesses to regional skills projects and programmes that invest in the upskilling of the existing workforce to support progression and improvements in productivity.
- Schools engagement activities to encourage career choices that align with future demand whilst promoting parity of esteem between different pathways to help young people attain quality and sustained employment.
- Access to apprenticeships including shared apprenticeships employer engagement to increase the number and range of apprenticeships available in the region and schools engagement to increase the number of young people choosing apprenticeship pathways. Delivered in conjunction with work based learning providers and extending access through shared apprenticeship

- programmes, such as Y Prentis and Aspire, where appropriate.
- Graduate internship programme

 employer engagement to increase
 the number of graduate opportunities
 available including placements and
 internships, delivered in conjunction with
 our Universities. To encourage greater
 graduate retention within the region and
 improve the skills utilisation of graduates
 by businesses to support improvements
 in innovation and productivity.
- Regional SME support to encourage apprenticeship and graduate take up by SMEs there will be a financial incentive and provision of a human resource support service. In the immediate term the service will support SMEs to maximise use of the current Welsh Government apprenticeships subsidy.
- Skills Investment Fund
 - a co-investment fund for SMEs that supports the upskilling of existing employees to meet technical, specialist and higher level skills needs, that can be accessed in the absence of other sources of funding. A fund of last resort to support co-investment in business led development linked to the achievement of growth, productivity and performance improvements.

Implementation is proposed in phases commencing early stages beginning in **September 2018**.

O6. Creating an Innovation District and Increasing Entrepreneurial Activity and Innovation

Innovation is a dynamic driver of economic growth. It underpins the development and application of ideas and technologies that yield better or new goods and services for the marketplace. Innovation is directly linked to raising productivity. Relative to other regional and international economies, productivity is unacceptably low in the Cardiff Capital Region.

Unless this changes, our ambitions for our place will not be realised. Indigenous businesses will not grow as quickly as we would like, wages will not grow as quickly as in other places, external investors will not be attracted here. We will continue to oversee an underperforming region and our brightest people will have better opportunities elsewhere.

We are going to change this. We are going to create an environment that fosters entrepreneurial spirit and the creation of new commercial knowledge by bringing entrepreneurs, government, universities, colleges, funders and corporate entities together and adding in new capability. The Joint Cabinet has produced an Innovation Prospectus setting out in headline terms our direction of travel. The Prospectus is open to change and is reliant on every other City Region priority set out in this business plan delivering.





The Innovation Prospectus includes:

- Innovation District We want the region to be internationally recognised as an Innovation District. We will work with Wales Government and UK Government to develop a competitive fiscal environment to promote sectors set out in our City Deal Agreement; specifically compound semi-conductors, life-sciences, cyber, digital, clean energy, infrastructure and engineering.
- 'Tech Venture Fund' The Cardiff Capital Region, in keeping with the rest of Wales, is not strong in terms of an angel investor / venture capitalist culture. We are focussed on establishing a 'tech venture fund' working with commercial investors to Improve access to capital. The Fund will make commercial investments, it will not make grant payments. The Fund will be professionally managed and focussed on sectors indicated above. The Fund will operate across the whole region and will only invest in companies in the region.
- Public Service Testbed The region has a significant reliance on public service employment. We will exploit the opportunity that this presents by developing our place as a 'public service test-bed'. We aim to re-design our public services to optimise their impact on economic prosperity. This will include, but not be limited to, how public sector organisations procure goods and

- services and capitalise on the significant Intellectual property that the sector possesses.
- Regional Business Support Business support services across the region are complex. We intend to integrate and align these and simplify and develop easily accessible whole region support and advice.
- National Software Academy We intend to support and accelerate a National Software Academy and National Cyber Academy to develop digital capacity and capability that is currently lacking in the region.

07. Improving Connectivity Globally, Regionally and Locally

Our ability to connect and communicate in a fast and reliable way is critical in enabling businesses to generate prosperity and employment, empowering people to take a full part in society and benefit from life's opportunities.

Good quality, highly available, cost effective and efficient networks are a fundamental requirement to enable people to participate fully in modern life and to maximise their opportunities in the employment market.

To enable effective connectivity of all types for our future generations, we must therefore focus on the performance of both our digital and transport infrastructure. We must aim to ensure that our residents, households and businesses, have access to those facilities that they need and want as they go about their lives where they live, work and travel.

Transport

The Regional Cabinet, via the newly established Regional Transport Authority, are focussed on understanding the transportation infrastructure issues that restrict economic growth in the Region, identify the opportunities where transportation can open up economic development opportunities and, as equal partners, set joint priorities with Welsh Government for the Region, using our shared resources to deliver the changes.

Over the next 5 years, along with providing advice on transport matters and proposals to the Regional Cabinet, the Regional Transport Authority will focus on:

- Developing a Regional Transport Strategy for Growth, aligned with Local Transport Plans, aimed at supporting the region's economy. This Strategy will build on the Economic Growth Strategy and set out the transportation vision and strategic objectives for the region, covering 5 types of travel:
 - A globally connected city region
 developing the potential of our air; rail; road and sea: with a focus on
 Cardiff Airport, the Great Western
 Main Line, the M4, the Heads of the Valleys A465, our 3 sea ports at
 Cardiff, Newport and Barry.

- City-to City links improving access to our major interchanges on the M4 and the Cardiff to London main rail line.
- Travel across the wider
 City Region a programme of strategic transport hubs will enable trips to key destinations like town centres, employment areas, hospitals and colleges can be made more easily, and by a choice of mode
- Getting into and around the Regional Centre – supporting sustainable access to Cardiff City Centre.
- Connecting neighbourhoods

 more accessible "public realm"
 including bus stops; better
 pedestrian and cycle links to public
 transport stations and stops and
 road safety measures.
- identifying opportunities and supporting project sponsors to develop transport proposals which, working with other initiatives such as strategic sites, support our strategic objectives.

One significant opportunity has already been identified and defined as Metro Plus.



Metro Plus

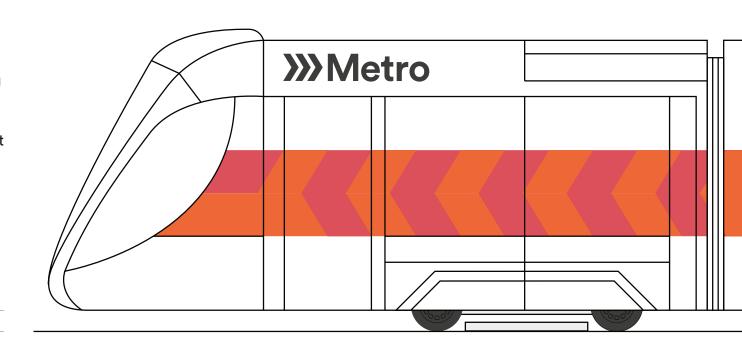
As part of the City Deal there is a pre-allocated sum of £734m committed to the Metro.

The South East Wales Metro is a key priority of the City Deal and will make a significant contribution to improving transport connectivity; unlocking development sites, employment and housing; providing access to training and employment opportunities; access to leisure and tourism and wider cultural development; substantial contribution to carbon reduction targets; and improving quality of life for all residents.

To maximise the potential benefits of the Metro to the region the Regional Cabinet are exploring a programme of complementary transport investment 'Metro Plus'.

A significant project highlighted as part of this transport programme is the delivery of a Central Transport Interchange, 'Metro Central'.

This scheme has the potential to significantly increase public transport capacity and attractiveness, and regional connectivity, by allowing increased frequency of services and providing improved facilities.



In addition the proposal has the potential to leverage significant commercial development and create more than 30,000 jobs over the next 10-15 years.

A key element of 'Metro Central' is the modernisation of Cardiff Central Train Station increasing capacity for trains and passengers, making it fit for purpose, and releasing the potential of the Metro. A feasibility study on the modernisation of Cardiff Central Station has been undertaken identifying a series of interventions including platform access, platform improvements, concourse improvements, platform extension, improved links and weather protection.

Based on the current feasibility work the total cost of the project is estimated at £160-£180m. The funding proposal would see contributions from the Welsh Government, private sector and City Deal, with any shortfall made up from the Department for Transport. This current proposal would see a call on City Deal funding of £40m subject to final approval of the Full Business Case and commitment to match funding from partners.

Other emerging opportunities being explored are:

- improved access to Cardiff Airport for both passengers and freight. Linked to the promotion of the enterprise zone and opening-up development land opportunities;
- a programme of strategic park and rides to improve access to the rail network and to transfer car users off the most congested highway routes; and
- improve connections to enable people to access motorways and key national rail interchanges.



Potential Metro smartcard

Digital

The Regional Cabinet aspiration is to make the Cardiff Capital Region a "Smart Region", allowing our future generations to be fully integrated into a global network.

This digital strand is about enabling the future of work to be carried out in all areas of the region by increasing the benefits that digital services bring.

A Tech Nation Report (Tech City 2015), identified this region as home to the fifth fastest growing 'tech hub' in the UK and further NESTA research on the growth of technology clusters in the UK demonstrates high start-up rates in and around the capital city region.

Coupled with emerging specialisms in data Oscience, open data and cyber security, there is unique potential to connect the entire supply chain of digital services.

Over the next 5 years the Regional Cabinet intend to develop a Digital Portfolio of proposals to support our strategic goals and our aspiration to be a smart region:

- Organising Delivery Creation of a digital vision, brand and identity for CCRCD
- Global Connectivity Implementation of a transatlantic link to enable the fastest possible connection to the global digital network.
- Welsh Connectivity Exploitation of the existing Cardiff Internet Exchange (IX).
- Regional Fibre Connectivity Creation of a strategic site dark fibre network as a public asset. This would support the volume of public, private, research and citizen based traffic into and around CCRCD.
- Community Fibre Connectivity
 - A high speed fibre network to connect local communities.

— Regional/Community WiFi

- A ubiquitous public WiFi network as a public utility to be maintained by the private sector on an ongoing basis.
- Mobile 5G Access Implementation of a 5G network.
- Sensing the CCRCD A sensor network across the region through a canopy of connectivity from access points mounted on e.g. street lights.
- Open Data Creation of a fully Open Data environment making all of the vast amount of publicly held data (with the exception of certain data, for example sensitive personal data) available to all, without copyright, patents or other methods of control.

"A Tech Nation Report (Tech City 2015), identified this region as home to the fifth fastest growing 'tech hub' in the UK."

08. Providing the right physical place and environment to support growth

The Regional Cabinet have recognised the unique opportunity for the ten local authority areas to come together and deliver a strategic approach to housing, regeneration and economic growth to create an accessible, liveable, 'work-life integrated' and highly connected region.

Promoting and enabling Place-Making and Sustainable Communities will improve quality of life for residents and attract and retain investors, skilled workers and visitors. By harnessing the distinct characteristics and strengths within the region we will contribute to growth by:

- Upgrading and rebalancing our housing offer;
- Identifying and maximising new spaces and places of potential economic opportunity;
- Capitalising on existing spaces of economic opportunity;
- Regenerating our urban and rural built environments and promoting well-being;
- Improving our visitor economy;
- Developing and managing sustainable energy;
- Using the development of the Metro to promote sustainable regeneration of Town centres and support growth around metro hubs and public transport; and
- Having a clear focus on economic growth and investment as a means to counter disadvantage and deprivation, both for individuals and communities, at local and regional level.

Over the next 5 years the Regional Cabinet intend to develop a number of key areas under this Strategic Theme:

Housing

The housing shortfall of the region, linked to the future economic aspirations of the Regional Cabinet, is being full explored and detailed as an expression of 'need'.

The mechanisms and interventions which could potentially be used across the region to deliver housing are be considered. These options will not necessarily be site specific and there are many projects right across the City Region area that, for different reasons, have stalled but would have a positive impact in terms of City Deal outcomes by increasing GVA. In addition, they would help deliver sustainable communities, increase housing supply, choice, affordability and quality.

Work has been undertaken to identify what mechanisms or interventions can be deployed to increase housing delivery and to support the Housing Objectives detailed in the City Deal Heads of Terms, and by the Growth and Competitiveness Commission. This has resulted in a proposal for:



Regional Housing Fund

Work is being undertaken to develop a proposal for establishing a Housing Investment Fund (HIF) to support the housing growth aspiration across the region and across all tenures. Key benefits of a Fund in the Cardiff Capital Region context would include:

- Fast-track delivery: Provides a broad set of financial interventions that can be used to unlock developments that have been previously stalled by a wide range of issues;
- External funding: Can complement –
 and should actively encourage through
 leverage requirements the use of
 external sources of funding, both private
 and public;
- Flexibility: Investment strategy could be crafted to allow for different products to be flexibly used in different locations and different extents over time, depending on the challenges faced in each sub-market, and following review
- Ongoing benefit: the opportunity to recycle funds through repayable grants, loans etc. offers scope for funds to be used multiple times.

To complement the proposed Housing Fund, work is being undertaken to develop a Custom Build or Plot Shop for the region whose benefits could include:

- Stimulation of the SME building sector:
 Provides a broad range of sites with limited risks which will be attractive to this sector:
- Investment: The Plot Shop encourages investment within communities across the region, whilst the economic multipliers are likely to be less than those associated with volume housebuilding, the impact of multiple sites across the region, within a currently dormant market should be recognised;
- Flexibility: SME builders could be supported flexibly in different locations and to different extents over time, depending on the challenges faced in each sub-market.
- Regeneration benefits: Many sites represent detractors in our communities, but being packaged within a Plot Shop brings them forward for development, bringing new homes and choices to our communities. Having a range of housing choice can stimulate latent housing markets, with long term benefits to communities.
- Potential for innovation: As the scheme develops momentum, there is significant scope to develop innovative homes in terms of energy, construction, design and tenure.

View from Abergavenny Town Centre

Strategic Sites and infrastructure

Research commissioned by the Regional Cabinet and the Welsh Government has illustrated the shortage of good quality sites and premises within the region. With the slowdown of the sort of development undertaken by the WDA during the 1970s - 90s, and the failure of private sector developers to fill that gap in many parts of the region, we now have a very limited 'offer' to put before inward investment or expansion projects and this is a serious constraint on the potential for the region to grow the economy, especially to achieve the sort of 'step change' in the scale of growth envisaged by the Regional Cabinet.

Good quality sites are in short supply and there is now a very limited availability of all sizes and types of speculative, ready to occupy premises ranging from space for small businesses and start-ups right through to large scale manufacturing projects.

Potential sites will be assessed to provide a target list of strategic sites deemed suitable for support and be of the scale and type likely to meets the aims and objectives of the Regional Cabinet.

This assessment of need has resulted in a proposed Strategic Sites Programme:

Strategic Sites Programme

- Provision of Employment Sites: A programme to introduce a balanced portfolio of sites with varied characteristics to be a catalyst to attracting new business investment will be developed. These sites should be capable of supporting both indigenous business growth and inward investment. This should aim to create a significant supply of new floorspace across a wide range of property types across the whole region. This programme will aim to support the current prime market areas of Cardiff and the M4 corridor and have a strategic focus on a future expansion of this prime market to include a mix of opportunities in the Heads of the Valleys corridor, the coastal belt, towns and rural areas.
- Refurbishment of Existing Stock: There is an issue of increasing obsolescence in existing building stock which can be a catalyst for business disruption and closure. A programme of refurbishment to retain those businesses already in the region will be developed. Exploring a partnership approach with Welsh Government to overcome this problem is proposed.

— Encouraging Clusters: Work will be undertaken to explore the potential to support specific infrastructure and location criteria to encourage clusters of like-minded industries to emerge and develop, nurturing them as centres of excellence.

Within this theme some specialist areas of provision are also emerging which include:

Enabling infrastructure Opening-up strategic sites, housing and employment, this includes possible transportation and road linkages, drainage and other high value enabling works to bring forward large sites;

works to bring forward large s

O Dint developments with the

HE / FE sectors

Could provide space for spin-

Could provide space for spin-out of research and technology emanating from the educational establishments in the region and linking to the prioritised sectors;

— Work / live space Where residential and employment is combined' with the potential for such shared use developments to be concentrated alongside key development 'nodes' of the Metro project.





Top: Ebbw Vale Enterprise Zone / Bottom: OpenGenius, Penarth

Energy related projects

Several energy related projects are emerging around renewable energy generation schemes, energy management and related manufacturing and management technologies. A regional development and delivery approach to these projects could generate significant regional benefit in terms of the economy and environment. There is potential for the region to seek to become recognised as a leader in the energy field including in the manufacturing process for renewable energy machinery, which is an undoubted global growth sector and one with relatively high R&D and a high value-added contribution. In addition the proposal for a tidal lagoon project within the region will play a factor in future proposals.





Urban Renewal / Regeneration

Several projects are emerging which would revitalise existing urban and town centre locations, generating jobs in retail and office sectors; providing residential accommodation and helping to address the inequalities in development experienced in recent decades. It is clear this type of support cannot stand alone and will work if it coordinates its approach with the Welsh Government's Targeted Regeneration Investment programme (TRI) which replaces 'Viable and Vibrant Places'. The Regional Cabinet could in future act for Welsh Government, as the delivery arm of any potential regional funding, streamlining programme and project delivery, and overcoming duplication of resources.

In some parts of the region there is potential to explore the development of new settlements (settlements of the future) which would combine housing, employment, education and leisure elements in a planned, sustainable development of significant scale.

This could include the possible development of an arm's length development company to develop council owned sites for both economic and residential purposes.

Visitor Economy

Wales, and the Cardiff Capital Region, has a growing worldwide recognition and reputation as a tourist destination and includes iconic visitor attractions such as the Capital city of Cardiff, Cardiff and Caerphilly Castle, Barry Island, Porthcawl and Big Pit to name only a few. Several projects are emerging which could add to the regions 'offer' and attract significant numbers of additional UK and international visitors. These can be complemented by investments in accommodation and the hospitality sector.

The region is also blessed with the Brecon Beacons National Park to the north and the Glamorgan Heritage Coast to the south.

The development of the 'South East Wales Destination Investment Plan' is a key part of the process of developing the tourism offer for the region. This Plan has been commissioned by all the regions councils and will be fundamental in developing the regions tourism. Developing priority themes to support a year-round offer are:

- Business tourism to attract higher value;
- The Region's culture and heritage attractions;
- A strong outdoor adventure offer;
- The Region's events offer.

09. **Cardiff Capital Region** City Deal (CCRCD) Wider Investment Fund

Introduction - 'The City Deal'

The City Deal outlines the joint commitments made by the ten local authorities of the Cardiff Capital Region, the UK Government and the Welsh Government to unlock £1.2bn of investment to increase the performance of the cityregion economy. Over its lifetime of 20 years, partners envisaged that the City Deal would deliver up to 25,000 new jobs and leverage an additional £4bn of private sector investment.

As its core proposition the City Deal provides funding to support investment in projects to stimulate economic growth: £734m is allocated to Metro, with the balance (£495m) being made available as the City Deal 'Wider Investment Fund'.

Wider Investment Fund (WIF) -**Funding Streams**

HMT Contribution: UK Government grant of £375m paid over 20 years period and consists of £50m revenue grant (years 1-5) and £325m capital grant from years 6-20. Expenditure incurred in advance of receiving UK Government grant will require 'temporary borrowing' and is referred to as the 'Cost of Carry'.

Council Contribution: CCRCD Local Authority Partnership capital contribution of £120m. This will be drawn down as projects are approved and the Wider Investment Fund's (WIF's) overall funding requirements begin to crystallise. Council Contributions represent 24.2% of the WIF's overall funding stream.

WIF Approvals to-date

Wider Investment Fund 'Top Slice': 3% of the fund is set aside to fund the activities of a number of Regional Bodies and to meet the costs of Programme Development and Support. This equates to an annual revenue budget of £742,500.

Compound Semi-Conductor Project:

During 2017/18, Regional Cabinet approved the proposal in respect of the Compound Semi-Conductor Project. This involves providing a loan of £38.5m to a Special Purpose Vehicle over 2 years, which will be repaid over a period of up to 11 years. The loan repayments will be 'recycled' back through WIF potentially increasing the fund's gross resources from £495m to £533.5m. This is the only project which has full approval to date.

WIF 'In-Principle' Commitments and Fund Availability

In-Principle Commitments: Regional Cabinet have provided an 'in-principle' commitment to the following projects and initiatives: Metro Central Project, Regional Housing Investment Fund, Digital Strategy and Skills for the Future. In-line with the requirements of the Assurance Framework, these projects are in the process of developing their respective business cases.

Future Revenue Projects: This represents the un-committed resources available to meet the cost of future REVENUE projects (day to day expenditure) as these are approved.

Future Capital Projects: This represents

Future Capital Projects: This represents the un-committed resources available to meet the cost of future CAPITAL projects (expenditure resulting in the creation of an asset) as these are approved.





Top: Tri Wall Europe, Monmouth / Bottom: Next Generation Data, Newport

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WIF Indicative	Expenditure Profile	Annual £m	Cum'. £m	
Year 1	2016/17	0.0	0.0	
Year 2	2017/18	25.4	25.4	_
Year 3	2018/19	19.6	45.0	
Year 4	2019/20	30.0	75.0	000
Year 5	2020/21	30.0	105.0	
	Gateway	Review		0
Year 6	2021/22	45.0	150.0	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
Year 7	2022/23	45.0	195.0	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\
Total Yrs 3-7	18/19 - 22/23	169.6	195.0	
Years 8-11	23/24 - 26/27	284.3	479.3	
Years 12-20	27/28 - 35/36	15.7	495.0	_

WIF Indicative Programme and Updated Affordability Envelope

This is the first JWA Business Plan to be prepared and reflects that a number of projects are in the process of being developed. The Assurance Framework requires detailed business cases to be prepared before projects gain full approval. An indicative programme of investment has been modelled based on actual approvals to date, supplemented by the typical spend profile of City Deals along with a range of other financial and technical assumptions, such as interest rates etc. The indicative modelling suggests that the 'wholelife cost' of the Wider Investment Fund to the CCRCD Local Authorities could be in the region of £210.8m.

The Joint Working Agreement defines this wholelife cost as the partnership's 'Updated Affordability Envelope'.

Updated Affordability Envelope

	Wider Investment Fund	£m
	HMT Contribution (Grant)	375.0
	Council Contribution (LA Capital)	120.0
	Assumed Repayment Term	25 years
ر ا ا	Assumed Interest Rate	3.0%
<u>0</u>	HMT Grant 'Cost of Carry'*	36.4m
5	LA £120M 'Cost of Capital'**	174.4m
	Affordability Envelope	210.8m

^{*} Cost of Carry refers to the interest costs associated with upfront borrowing of the HMT Contribution (grant) ahead of receipt

^{**} Cost of Capital refers to the Principal and Interest cost associated with borrowing the Council Contribution by the local authorities



Orangebox, Treforest

Council Contributions

The Joint Working Agreement outlines that Council Contributions will be based on 'population' fixed at point in time. The agreed model is based on the 2015 ONS population data and will be used as the baseline for sharing costs moving forward. This baseline position will be applicable throughout the 'wholelife' of the Wider Investment Fund.

Agreed Council Contributions % Rates

Local Authority Partner	%
Blaenau Gwent	4.6
Bridgend	9.4
Caerphilly	12.0
Cardiff	23.7
Merthyr Tydfil	3.9
Monmouthshire	6.1
Newport	9.8
Rhondda Cynon Taff	15.8
Torfaen	6.1
Vale of Glamorgan	8.5
Total	100%

1. Cardiff Capital Region City Deal Wider Investment Fund – Indicative Investment Programme for the Strategic Themes

Indicative Programme Expenditure	Yr 3 2018/19 £m	Yr 4 2019/20 £m	
Wider Investment Fund Top Slice	0.74	0.74	
Approved Projects	13.84	0.00	
Future Revenue Projects	1.00	1.00	
Future Capital Projects	4.02	28.26	
Total Investment	19.60	30.00	
Funded by			
HMT Contribution (Revenue)	-1.89	-3.90	
HMT Contribution (Capital)	0.00	0.00	
Total HMT Contribution	-1.89	-3.90	
Council Contribution	-17.71	-5.06	
Temp Borrowing 'Cost of Carry'	0.00	-21.04	
Total Funding	-19.60	-30.00	

	2020/21 Em		Yr 6 2021/22 £m	Yr 7 2022/23 £m	Total Yrs 3-7 £m	Total Yrs 1-20 £m
C).74		0.74	0.74	3.71	14.11
0	.00		0.00	0.00	13.84	38.50
1	.00		1.00	1.00	5.00	18.00
28	3.26	ew ew	43.26	43.26	147.05	424.39
D 30	0.00	Review	45.00	45.00	169.60	495.00
P 30 age		Gateway				
57 -3	3.90	Gat	-3.90	-3.90	-17.51	-50.00
0	.00		-22.00	-22.00	-44.00	-325.00
-3	3.90		-25.90	-25.90	-61.51	-375.00
-5	5.06		-7.96	-7.96	-43.74	-120.00
-2	1.04		-11.13	-11.13	-64.35	-0.00
-30	0.00		-45.00	-45.00	-169.60	-495.00

2. Annual Spend Profile and Wholelife Revenue Implications for each Council

	Yr 3 2018/19 £m	Yr 4 2019/20 £m	
Blaenau Gwent (4.6%)	0.04	0.07	
Bridgend (9.4%)	0.09	0.14	
Caerphilly (12.0%)	0.11	0.17	
Cardiff (23.7%)	0.22	0.34	
Merthyr Tydfil (3.9%)	0.04	0.06	
Monmouthshire (6.1%)	0.06	0.09	
Newport (9.8%)	0.09	0.14	
Rhondda Cynon Taf (15.8%)	0.15	0.23	
Torfaen (6.1%)	0.06	0.09	
Vale of Glamorgan (8.5%)	0.08	0.12	
Total (100%)	0.94	1.44	

	Yr 5 2020/21 £m	Yr 6 2021/22 £m	Yr 7 2022/23 £m	Total Yrs 3-7 £m	Total Yrs 1-38 £m
	0.08	0.12	0.16	0.48	9.74
	0.17	0.24	0.34	0.97	19.90
	0.22	0.31	0.43	1.23	25.23
	0.43	0.61	0.85	2.45	50.01
	0.07	0.10	0.14	0.41	8.31
Page	0.11	0.16	0.22	0.63	12.95
	0.18	0.25	0.35	1.01	20.69
59	0.29	0.40	0.56	1.63	33.25
	0.11	0.16	0.22	0.63	12.86
	0.15	0.22	0.30	0.87	17.87
	1.81	2.56	3.57	10.31	210.80
					-

WIF External Audit / Monitoring and Reporting

Clause 7.1.4. of the JWA states that "The JWA Business Plan shall, amongst other matters, address the following:

"the methodology and responsibility for any external audits in relation to this Agreement".

This requirement will be addressed through the Annual Audit Plan agreed with the relevant external auditors and presented to Regional Cabinet for consideration and approval.

"any revenue and capital monitoring reports to be prepared for the Joint Committee and the frequency of such reports."

Regional Cabinet will receive regular revenue and capital monitoring reports throughout the year advising on matters such as: Approved Budget, Actual Positon To-Date, Commitments and Projected Outturn. These reports will be supplemented by the appropriate Project Performance Reports, advising on all aspects of the Wider Investment Fund.

HMT Contribution - Funding Terms & Conditions

The funding will be paid to the Accountable Body on behalf of the ten CCRCD local authorities. The funding must be used solely to support the objectives of CCRCD through the implementation of projects and schemes agreed by the Regional Cabinet and in accordance with arrangements set out in its Joint Working Agreement, Wider Investment Fund, Assurance Framework, and the JWA Business Plan.

An outcome based Gateway Review of CCRCD led by HM Treasury will be undertaken in 2020/21. Funding for 2021/22 and beyond is conditional on CCRCD successfully passing this Gateway Review.

It has been confirmed that in any year, where funds have been committed and/or there is a clear intention to spend, carry forward of funding to future years will be permitted. Carry forward in respect of the final year (2020-21), will also be permitted providing that the Gateway Review is passed.



Additional Opportunities for Regional Funding: Including European Funding & Additional Flexibilities

The Regional Cabinet, in addition to the City Deal Wider Investment Fund, have been delegate responsibility by the ten participating local authorities for "additional devolved funding provided to the Capital Region".

The Regional Cabinet will seek to align the use of European funding in the region to complement and enhance City Deal investments, aims and objectives.

To maximise the benefits of the City Deal and deliver a longer-term regional economic strategy, greater than that which can be achieved by the City Deal resources alone, the Regional Cabinet will explore with the Welsh Government the options for greater financial autonomy and flexibility.

In addition, the Regional Cabinet will be proactive in seeking out other funding opportunities which align and support the regional objectives.

European Funding

Maximising opportunities from current European Funding Programmes

There are opportunities to access funding from a number of different European Funding Programmes during the current programming period (2014-2020), from the traditional sources of the Structural Fund Programmes (ERDF & ESF) and the Rural Development Plan administered by the Welsh Government to large thematic funding programmes directly managed by the European Commission, such as the HORIZON 2020 programme for Research, Development and Innovation and the ERASMUS+ programme for young people.

The UK Government has guaranteed funding for all projects approved before the UK exits the EU (end of March 2019), enabling projects to deliver until 2023.

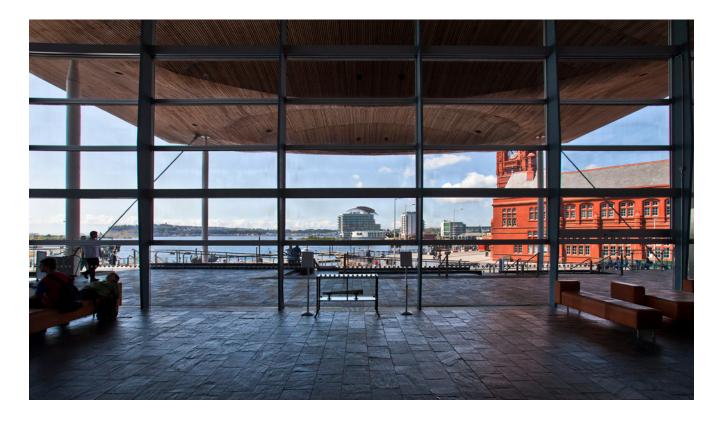
Influencing future funding arrangements

The discussions on replacement funding following the UK's exit from the EU have already started thus it is important that the Region influences these discussions, both with the UK and Welsh Governments. A consultation on a UK Shared Prosperity Fund to replace current EU Structural Funds is expected to be launched by the UK Government later this year.

The timing for the introduction of replacement funding will depend on any agreement reached on transitional arrangements relating to current EU programmes which are due to end in 2020. In the meantime, the Welsh Government has launched a consultation on 'Regional Investment in Wales after Brexit'. This sets out its views on future regional policy in Wales and argues for Wales' share of any new fund to be devolved.

It will also be important to lobby for continued access to key EU thematic funding programmes post Brexit, including the successor programmes to HORIZON 2020, ERASMUS+ and some transnational programmes. These will form part of the negotiations between the UK Government and the European Commission.

"The Regional Cabinet will seek to align the use of European funding in the region to complement and enhance City Deal investments, aims and objectives."



Additional Flexibilities

A case will be made for a range of powers to be devolved to the local authorities of the Cardiff Capital Region. This case will also argue for flexibility to enable the region to access a range of funding sources to supplement the City Deal.

The proposed powers and flexibilities may include:

- retention of business rate income:
 - explore proposals for the Cardiff Capital Region to control above forecast growth in business rates to support economic development proposals for the Cardiff Capital Region
- the ability to levy an infrastructure supplement;
 - explore proposals for introducing an additional levy for infrastructure, based on a supplement to business rates
- use of alternative finance sources;
 - explore other potential sources of funding including the following:
 - private sector funding / market opportunities
 - tax increment financing
 - local authority bonds
 - housing finance
 - private public partnerships
 - pension funds

- online alternative finance sources.
- the removal of conditions around some specific Welsh Government grants;
 - aggregating specific grants to a regional level and removing the conditions that currently apply

Additional Funding Opportunities

The Regional Cabinet is fully aware that the City Deal funding alone is not sufficient to achieve the aims and objectives for the region. The Cabinet will therefore seek to maximise the potential of the City Deal funding by using it as a catalyst to draw in additional resources from the public and private sectors, as well as other possible investors.

Numerous funding opportunities arise, many of which have prohibitive timescales or do not align with the regions strategic priorities.

The Regional Cabinet will use its resources wisely to pursue those opportunities which will enhance its ability to develop the region and, where match funding is required, accord with the assessment processes detailed in the Assurance Framework.



Cardiff Capital Region **City Deal**

CARDIFF CAPITAL REGION CITY DEAL **WELL-BEING & EQUALITIES ASSESSMENT**

Description of	Proposal: Cardiff Capital Region City Deal – Strategic Business Plan for the Wider Investment Fund
Section 1) Com development pri	plete the table below to assess how well you have applied the 5 ways of working to act in accordance with the sustainable nciple.
Long-term	How does your proposal balance short-term need with the need to safeguard the ability to meet long term needs by planning for the future?
	The Strategic Business Plan states:
	"The City Deal is a long-term programme and no one can, with confidence, predict what changes will occur over the next 20 years.
ס	When considering the current pace of innovation in areas such as artificial intelligence, drones, driverless vehicles, 3-D printing, robotics, and automation, the future infrastructure and skills needs of the region is changing radically.
Page	We must therefore ensure our policies, plans and programmes are flexible and sufficiently dynamic to not only cope with change but to act as a catalyst to drive positive change in the region."
67	The Plan also states:
•	"Our Regional Strategic Objectives also reflect the need to focus on improving the quality of life of people and communities now and in the future and ensure our approach and actions are responsible and meet our current needs without compromising the quality of life of future generations."
	This demonstrates that the Regional Cabinet are mindful of their responsibilities and that they will regularly undertake reviews to ensure they are achieving the correct balance in the short, medium and long-term.
Integration	How does your proposal demonstrate an integrated approach to considering economic, social, environmental & cultural outcomes together?
	The Strategic Business Plan states:
	"We have identified four Strategic Themes where we feel we can make the biggest difference and a real improvement to the wellbeing of people in the region and in so doing support our regional objectives, wellbeing goals and the twin goals, in the Welsh Government's 'Prosperity for All: economic action plan', of growing the economy and reducing inequality.
	City Deal Strategic Themes:

- ❖ Skills & Employment;
- ❖ Innovation;
- * Connecting the Region; and
- * Regeneration and Infrastructure.

Identifying these themes provides a structure and method of developing proposals and schemes. However, the themes are indivisible, and all proposals will be expected to be cross-cutting and contribute, to differing degrees, to our objectives and the well-being goals."

In addition, when appraising schemes within the City Deal the Strategic Plan states:

"All proposed schemes will be required to follow the same appraisal process as detailed in the Assurance Framework. Schemes will be assessed on their potential to contribute to our high-level aims and strategic objectives; demonstrate value for money, use of the five ways of working and how they contribute to the well-being goals."

Both these statements demonstrate how the Regional Cabinet are taking an integrated approach when developing and assessing proposals and schemes.

Involvement

How does your proposal involve those stakeholders, who you are seeking to support, and those with an interest in promoting and supporting economic, social, environmental and cultural well-being in the region, whilst ensuring engagement reflects the diversity of the region?

The Strategic Business Plan has been prepared using the research and recommendations of the Growth and Competitiveness Commission, as required by the Assurance Framework para 3.1. The Growth and Competitiveness Commission was established as an Independent Commission by the Regional Cabinet specifically to undertake research and extensive consultation on the City Deal, and from this work provide advice and recommendations to the Regional Cabinet.

In addition, the Regional Cabinet will be submitting the Strategic Business Plan to each of the regions ten constituent authorities' councils for approval.

This means that up to 536 local councillors, all of whom have been elected by and represent their diverse communities, will determine whether to adopt this Business Plan.

Collaboration

How does your proposal involve working together with partners (internal and external) to deliver well-being objectives?

The City Deal is a collaboration of the ten local authorities of south east Wales.

In defining the Regional Cabinets 'Vision' there is a statement related to collaboration – "To make the most of the opportunities our combined size gives us, we must all work together – public sector, private sector, education establishments and our communities – for the benefit of all."

In addition, the Strategic Business Plan states:

"We are working closely with the Welsh Government and National Government, who are both signatories to the City Deal. We have also been instrumental in establishing stakeholder groups including the Cardiff Capital Region:

- Skills and Employment Board representing a wide range of stakeholders, including businesses, higher and further education, local authorities and Welsh Government;
- Regional Business Council providing a strong business voice;
- ❖ Economic Growth Partnership bringing together partners to consider and advise on a sustainable economic growth strategy and investment decisions.

We are actively working with the Valleys Taskforce to ensure our aims, objectives and interventions not only align but also complement each other, taking advantage of their engagement processes, to maximise benefits to the region as a whole.

We are developing an effective working relationship with the Office of the Future Generations Commissioner for Wales to ensure that opportunities to support the well-being goals are highlighted."

This statement only identifies a few of the organisations we work with and demonstrates that the Regional Cabinet is committed to collaboration and as the City Deal progresses and schemes are developed it is anticipated that more stakeholders will form part of our inclusive collaboration approach.

ບ ອ Prevention ວ

How does your proposal put resources into preventing problems occurring or getting worse?

The Cardiff Capital Region is widely recognised as a region with major strengths, an attractive environment, a strong heritage, a growing economy and emerging opportunities.

However, it is also a region where there are concentrations of poverty and where not all have access to the opportunities available. Improving accessibility to opportunities and increasing labour market participation is critical to support an improved quality of life for all the regions residents.

By investing resources in promoting skills; employment opportunity; job quality, security and progression the Regional Cabinet aim to promote more inclusive growth within the region.

Section 2): Assess how well your proposal will result in multiple benefits for our communities and contribute to the national well-being goals.

Description of the Well-being goals

How will your proposal deliver benefits to our communities under the national well-being goals?

Is there anyway to maximise the benefits or minimise any negative impacts to our communities (and contribute to the national well-being goals)?

A prosperous Wales:

An innovative, productive and low carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and well-educated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work.

The Regional Cabinets Vision and Regional Strategic Objectives set out their aspirations and with their high-level aims, to create 25,000 new jobs and leverage £4bn private sector investment, establish the economic outcomes they are seeking to achieve when considering use of the City Deal Wider Investment Fund.

The Regional Strategic Objectives also reflect the need to focus on improving the quality of life of people and communities now and in the future and ensure the Regional Cabinets approach and actions are responsible and meet the regions current needs without compromising the quality of life of future generations.

The Strategic Objectives, as detailed in the Strategic Business, are:

1. Prosperity and Opportunity - Building the capacity of individuals, households, public sector and businesses to meet challenges and grasp opportunity creating a more productive economy

The quality of the economic environment of the region will play a crucial role in creating jobs by improving business performance, enhancing opportunity and encouraging innovation. We will nurture the economic environment by:

- providing the right infrastructure including connectivity by means of good transport links and highspeed broadband;
- encouraging a culture of innovation and entrepreneurship by providing the right skills, opportunities and support to engender a confidence to be creative;
- ensuring that the city-regions labour market is equipped with the skills that businesses need;
- improving public sector efficiency and effectiveness by new ways of working;

In accordance with the Assurance Framework all proposed schemes will demonstrate their potential outputs and outcomes via a 5 Case Business Model, in accordance with HM Treasury Green Book, a tool for scoping and planning a proposal and documenting the expected outcomes. In addition, for Cardiff Capital Region schemes, the business case will also have to demonstrate the use of the five well-being ways of working and how it supports the wellbeing goals and the twin goals in the Welsh

Any report to the Regional Cabinet seeking approval for a proposal will be require to be accompanied by a City Deal Well-being and Equalities Assessment.

Government's 'Prosperity for All:

economic action plan' of growing the

economy and reducing inequality¹.

In this way the Regional Cabinet will ensure that any interventions and/or investments will aim to maximise its positive impact on communities and the well-being goals.

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¹ Written statement by Ken Skates, Cabinet Secretary for Economy and Transport on 11th December 2017.

- supporting all businesses to become more productive, from small retail to large advanced manufacturers;
- enhancing the business climate for emerging sectors, enterprises and innovation that can spawn new sources of jobs and incomes into the longer-term future, including creating business clusters where firms can network, share skills and spur each other to higher levels of performance;
- encourage and promote research and development and entrepreneurial enterprise.
- 2. Inclusion and Equality A vibrant and sustainable economy which contributes to the well-being and quality of life of people and communities now and in the future

A vibrant and inclusive economy supports a mix of economic activities and promotes economic security and resilience. We will promote:

- > access to employment and economic opportunities;
- participation in the labour market for all members of society;
- > access to a range of housing, including affordable;
- > access to education and training, to develop skills;
- > access to social and recreational opportunities.
- 3. Identity, Culture, Community and Sustainability Forging a clear identity and strong reputation as a City-Region for trade, innovation, and quality of life For our region to gain attention and respect and effectively compete and attract businesses, tourists, investors, students, entrepreneurs, international sporting and cultural events it requires a clear, credible, appealing and distinctive identity. To promote this identity and reputation we will:
- ensure our urban centres are vibrant and vital with unique identities which all of the regions residents can use and be proud of;

- respect, protect and support our rural and natural environment and use it to promote economic and social outcomes;
- develop and promote our world-class cultural and recreational opportunities utilising the regions natural beauty and historic areas;
- provide a quality environment across the whole region including existing and new development that attracts businesses and talented people;
- demonstrate our commitment to a sustainable future and acknowledge our global responsibilities; and
- work with political and commercial partners, at a national, regional and local level to coordinate the promotion of the region.

Using these Strategic Objectives will assist the Regional Cabinet in supporting the well-being goal of 'a prosperous Wales'.

a resilient Wales:

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A nation which maintains and enhances biodiverse natural environment with healthy functioning ecosystems that support social, economic and ecological resilience and the capacity to adapt to change (for example climate change).

The Regional Cabinet, as decision makers, will need to consider existing and future demands which will include new forms of sustainable energy generation, housing, new infrastructure, and facilities which will generate job opportunities such as strategic sites.

In response to these pressures the Regional Cabinet will, seek appropriate advice, and work in a way that ensures efficient and effective solutions that not only maintain the environment but where ever possible enhance it and make it more resilient, supporting economic growth with responsible environmental management.

This is referenced in "Strategic Objective 3 – respect, protect and support our rural and natural environment and use it to promote economic and social outcomes".

See the way of working detailed above and how this approach by the Regional Cabinet will seek to support the regions communities and the wellbeing goals.

The City Deal has an economic focus, it is therefore, by using the natural environment to support economic and social outcomes and making the region more attractive to investors, that the Regional Cabinet can justify investing City Deal funds to enhance and maintain the regions environment.

Therefore, using the Strategic Objectives, detailed above, will assist the Regional Cabinet in supporting the well-being goal of 'a resilient Wales'.

A healthier Wales:

A society in which people's physical and mental well-being is maximised and in which choice and behaviours that benefit future health are understood. There is a clear evidence base that shows that for the majority of people being in good secure work is better for their health than being out of work. Employment has social, psychological, and financial benefits that improve health.

The Regional Cabinet's aims, as detailed in the Strategic Business Plan, and Strategic Objectives, to create additional good quality jobs and support people to up skill to fill those roles will assist in supporting the well-being goal of 'a healthier Wales'.

See the way of working detailed above and how this approach by the Regional Cabinet will seek to support the regions communities and the wellbeing goals.

ປ ພ ເວ Φ A more equal Wales:

Society that enables people to fulfil their potential no matter what their background or circumstances (including their socio economic background and circumstances).

The Strategic Objective 'Inclusion and Equality' detailed in the Strategic Business Plan states:

Inclusion and Equality - A vibrant and sustainable economy which contributes to the well-being and quality of life of people and communities now and in the future

A vibrant and inclusive economy supports a mix of economic activities and promotes economic security and resilience. We will promote:

- access to employment and economic opportunities;
- participation in the labour market for all members of society;
- access to a range of housing, including affordable;
- > access to education and training, to develop skills;
- access to social and recreational opportunities.

See the way of working detailed above and how this approach by the Regional Cabinet will seek to support the regions communities and the wellbeing goals.

	Using this Strategic Objective will assist the Regional Cabinet in supporting the well-being goal of 'a more equal Wales'.	
A Wales of cohesive communities: Attractive, viable, safe and well- connected communities	The details in the Strategic Objectives related to connectivity, transport and digital; vibrant and vital economy and urban centres; and affordable housing will all contribute to support this goal. Therefore, using the Strategic Objectives, detailed above, will assist the Regional Cabinet in supporting the well-being goal of 'a Wales of cohesive communities'.	See the way of working detailed above and how this approach by the Regional Cabinet will seek to support the regions communities and the well-being goals.
A Wales of vibrant culture and thriving Welsh language: A society that promotes and protects culture, heritage and the Welsh language, and which encourages people to participate in the arts, and sports and decreation.	The Strategic Objective 'Identity, Culture, Community and Sustainability' specifically refers to the development and promotion of the regions world-class cultural and recreational opportunities exploiting the regions natural beauty and historic areas. Therefore, using the Strategic Objectives, detailed above, will assist the Regional Cabinet in supporting the well-being goal of 'a Wales of vibrant culture and thriving Welsh language'. Regard will be had to the Welsh Language Measure 2011 and consultation and communication will have regard to the Welsh Language.	See the way of working detailed above and how this approach by the Regional Cabinet will seek to support the regions communities and the wellbeing goals.
A globally responsible Wales: A nation which, when doing anything to improve the economic, social, environmental and cultural well-being of Wales, takes account of whether doing such a thing may make a positive contribution to global well-being.	The Strategic Business Plan states that the City Deal is intended to deliver sustainable economic development and growth. The Plan also refers to our role on the international and national stage forging a clear identity and strong reputation. This is referenced in "Strategic Objective 3 – demonstrate our commitment to a sustainable future and acknowledge our global responsibility". The Reginal Cabinet understand that sustainability goes beyond the region and must be considered in a national, international and global context. In making decisions the Regional Cabinets responsibility extends far wider than the	See the way of working detailed above and how this approach by the Regional Cabinet will seek to support the regions communities and the wellbeing goals.

ĺ	region, and to achieve the aim of a positive national and
	international reputation, they will consider the full range of
	potential implications and consequences.

Section 3) Will your proposal affect people or groups of people with protected characteristics? Explain what will be done to maximise any positive impacts or minimise any negative impacts.

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Protected characteristics	Will your proposal have any positive impacts on those with a protected characteristic?	Will your proposal have any negative impact on those with a protected characteristic?	Is there any way to maximise any positive impacts or minimise any negative impacts?			
e Page 75	The Regional Cabinet is developing and implementing a City Deal which will benefit the region through the creation of more and better jobs, more housing, improved communication and improved skills. This will provide economic growth and infrastructure improvements that will benefit all including those defined as having protected characteristics.	It is considered that there are no adverse impacts on those with a protected characteristic, indeed the vision and strategic objectives defined in the Strategic Business Plan will assist in supporting these groups as part of the regions communities.	In accordance with the Assurance Framework all proposed schemes will demonstrate their potential outputs and outcomes via a 5 Case Business Model, in accordance with HM Treasury Green Book, a tool for scoping and planning a proposal and documenting the expected outcomes. In addition, for Cardiff Capital Region schemes, the business case will also have to demonstrate the use of the five well-being ways of working and how it supports the wellbeing goals and the twin goals in the Welsh Government's 'Prosperity for All: economic action plan' of growing the economy and reducing inequality. Any report to the Regional Cabinet seeking approval for a proposal will be require to be accompanied by a City Deal Well-being and Equalities Assessment. In this way the Regional Cabinet will ensure that any interventions and/or investments will aim to provide a positive impact on communities and the well-being goals, this will include those who are defined as having protected characteristics.			
Disability	As above	As above	As above			
Gender	As above	As above	As above			

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Gender reassignment	As above	As above	As above
Marriage and civil partnership	As above	As above	As above
Pregnancy and maternity	As above	As above	As above
Race	As above	As above	As above
Religion or Belief	As above	As above	As above
Sexual orientation	As above	As above	As above

Section 4) Identify who is responsible for the proposal and how and when decisions will be made

The Regional Cabinet, is a Joint Committee of the ten south east Wales authorities, having delegated powers related to the City Deal and Wider westment Fund, subject to all ten Councils having decisions making powers on reserved matters within the Joint Working Agreement (JWA).

Officer responsible for completing this form:	Date form completed:
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